

H0 #1

SB 124

Senator Jensen

The DLR Group was commissioned in 2021, at a price of \$300,000 , to study the current prison facilities and recommend a way forward to improve the SD Corrections system. The study was released in 2022. Most of this section is based on those recommendations. I have included the full study in another document.

### DLR Summary of Findings

The projection models employed for this Master Plan indicate that the overall population size will continue to see a moderate increase. Projecting to year 2041, the SDDOC system may need to house between 3,145 and 3,307 males, and between 525 and 552 females. This results in the State needing to provide between 3,932 and 4,134 total beds systemwide, when applying a utilization factor to account for "peaking", separation requirements and daily fluctuations.

By 2041 "may need to house between 3,145 and 3,307 males," we are at 3197 now, down from 3,261 when the study was done.

South Dakota Department of Corrections (SDDOC) Facility (As of June 30, 2021)	Current Occupancy	Operational Capacity per SDDOC	Recommended Capacity
Jameson Prison Annex (JPA)	469	676	576 <sup>b</sup>
Mike Durfee State Prison (MDSP)	1,009	1,043	963
Rapid City Community Work Center (RCCWC)	260	420	216
Sioux Falls Community Work Center (SFCWC)	218	244	80
South Dakota State Penitentiary (SDSP)	617 <sup>c</sup>	837 <sup>c</sup>	426 <sup>c</sup>
South Dakota Women's Prison (SDWP)	411 <sup>d</sup>	450 <sup>d</sup>	322 <sup>d</sup>
Yankton Community Work Center (YCWC)	277	332	192
<b>Totals</b>	<b>3,261 <sup>a</sup></b>	<b>4,002 <sup>a</sup></b>	<b>2,775</b>

Adult Corrections						
End of Month Population: Dec-24	State			Federal		Total
	Males	Females	Total	Males	Females	Inmates
State Penitentiary	766		766	10		776
Jameson Annex	473		473	10		483
Sioux Falls Minimum Center	221		221	1		222
Mike Durfee State Prison	1201		1201			1201
Yankton Minimum Center	98		98			98
Women's Prison		286	286			286
Pierre Minimum Center		214	214			214
Rapid City Minimum Center	393		393			393
*Community	25	107	132			132
**Other	20	1	21			21
<b>Total Adult Population</b>	<b>3197</b>	<b>608</b>	<b>3805</b>	<b>21</b>	<b>0</b>	<b>3826</b>

\*Community: Includes inmates placed at a contract facility.

\*\*Other: Includes temporary absences (out to court, medical, furlough, or extension of confinement).

### From the Doc website

"The Jameson Annex contains three housing units within a secure perimeter, Unit A, Unit B and Unit D. These units are utilized for maximum custody inmates and as a disciplinary segregation unit. Also located in the Jameson Annex are the Admissions and Orientation Unit for new inmates entering the South Dakota Department of Corrections and the Mental Health Unit. There is a Minimum Center located outside the perimeter fence of the Jameson Annex for minimum-security offenders. That unit also opened in February 1993.

The Jameson Annex is a Level V facility, which includes the highest security level"

**Jameson Annex** (<https://www.prisonpro.com/content/jameson-annex>)

"Jameson Annex is a mixed custody facility and part of South Dakota State Penitentiary. It is comprised of four units, three of which, units A, B and D, are located inside the secure perimeter and considered maximum custody. C Unit is a minimum custody housing unit that sits just outside of the perimeter fence. Many of the inmate's in C Unit perform supportive jobs at Jameson Annex including custodial and kitchen work. Jameson Annex is also responsible for the intake and classification of new inmates who are just entering into the South Dakota Department of Corrections. The current capacity of Jameson Annex and C unit stands around 745 inmates. Offenders at Jameson Annex have access to literacy classes, adult basic education and GED courses.

Substance abuse treatment, mental health, medical and dental services are all provided to inmate's at this facility."

### DLR study Page 2

"The, by far, largest cost of implementation is associated with the planning and construction of a new multi-custody correctional facility for males in the Sioux Falls area. This project carries an estimated cost of \$338,537,475. The total cost of all projects is estimated to be \$608,202,707.

#### 1. South Dakota State Penitentiary (SDSP)

Opened in 1881 as a territorial prison, this is the oldest of all the facilities in the system and houses close to 700 male inmates in the high-medium classification. The facility is, given its age and configuration, not efficient to operate and expensive to maintain.

(It is NOT falling down!)

#### 1. Mike Durfee State Prison (MDSP)

The Mike Durfee State Prison in Springfield is a repurposed college campus and houses over 1,000 low-medium inmates. This facility has a focus on vocational and industrial programs and is home to the renowned Governor's House construction program. The facility also has a population that is dealing with limited mobility issues. Buildings are of



varying age and condition with some buildings in good condition and others at the end of their life expectancy.

The buildings are spread apart quite extensively in this facility, and staffing efficiency is impacted due to the many different buildings, and the distance between them. The rural location of this complex also makes it difficult to recruit and retain staff."

#### **DLR page 17 Facility occupancy levels**

"It was noted that all of the facilities in the system were currently operating below their Operational Capacity as determined by SDDOC. The Operational Capacity definition was provided by SDDOC and is defined as the number of inmates who can be accommodated in a facility based on the current number of permanent beds in the facility, the facility's staff, existing inmate programs, services and support capabilities. The current operations and staffing of these facilities, even if the inmate occupant density may be greater than ideal, appeared to be handled in a professional and organized manner. In the opinion of the consultant, even though the facilities are currently operating within the SDDOC's Operational Capacity, the facilities are experiencing an inmate density level that is above what the consultant would recommend, based on industry best practices and recognized correctional standards that would be applied in the planning and design of new facilities.""

#### **Staffing page 18**

"Staff vacancies are increasing, and staffing levels, in general, are lower than desired or authorized. Like many of their counterparts in other states, the SDDOC is struggling with attracting and retaining staff at all levels in their system. This is especially true for line staff such as correctional officers, corporals, nurses, and case workers. This issue can be attributed to overall low state unemployment, as well as relatively low pay and overall benefits. The correctional environment at times is stressful which makes it more difficult for the department to attract and retain new employees. "

#### **Jameson Prison Annex (JPA) page 19**

##### **i. "Housing environment**

The existing facility is one of the department's newest, built in 1993 and added on to in 2004. The overall physical plant layout and operation conforms to current correctional facility design. All inmate housing accommodations are in a cell and adjacent dayroom configuration, with the exception of some temporary dormitory housing used for lower security inmates awaiting transport. Supervision is provided by a combination of direct management, officers on the floor and in the dayrooms, and indirect management, via an upper-level secure control room. It was observed that the inmates are either in their cells or going to a program, support function or showering. Inmates were not using the dayroom space, except for some indoor recreation that occurs in mesh cages erected in the dayroom area. This current operational model is governed by SDDOC policy. "

## Project Description page 27

"The proposed location of this new facility has not been determined at this time, but it is recommended that it be located in the vicinity of the Sioux Falls metropolitan area due to workforce availability and supporting community services required to operate the new facility.

When considering potential sites for the proposed facility, it is recommended that properties considered should be approximately 160 acres, but not less than 100 acres.....

Page 28 – "Although somewhat smaller than the site parameters mentioned in the above paragraph, a potential location could be the state-owned West Farm property about 4 miles west of Sioux Falls. A feasibility report for this property was authored by Banner Associates. If the West Farm site is used for the new prison, then a new site would need to be identified for the existing juvenile facility currently located on the West Farm site."



West Farm is located 4 miles west of Sioux Falls



**b. Jameson Prison Annex (JPA)**

**i. Project 2.A – Intake Remodel at the Jameson**



**Project Description**

“The existing intake/release processing area at the Jameson Prison Annex (JPA) is inadequate for the intended purpose. This area is recommended to be remodeled/expanded to include the appropriate functional spaces; vehicle sally port, processing/holding, property storage, screening, and staff offices. The estimated size of this function is 3,500 SF. Further study and analysis will be needed to provide a design solution that works within the existing perimeter security fence.”

**ii. Project 2.B – Infill Courtyard with Gym & Programs at the Jameson Annex**



**Project Description**

“The existing open courtyard area at the Jameson Prison Annex (JPA) is recommended to be remodeled to provide additional space for a full-size gymnasium, related support space (e.g., toilets, storage, etc.) and a variety of inmate program and support spaces. This area is currently paved with concrete and is enclosed on all sides with pre-cast concrete walls. This project would encompass approximately 7,300 SF as defined in the study by ARC International dated 9/20/2019. “



**Project 4.B – Construct a new 300-bed Male Community Work Center on the existing State Penitentiary Complex**



**Project Description**

"A new 300-bed Male Community Work Center (CWC) facility is recommended to be constructed on the existing state-owned property located north of the State Penitentiary. The proposed site is currently occupied by the Recreation/Visiting Building, the Root Cellar, and Maintenance Building. The existing CWC - Unit 'C' would be repurposed into housing dedicated for the CTP population. The new facility would be dormitory style housing and is estimated to be approximately 80,000 SF. This facility should include provisions for supplying the existing SFCWC with food and laundry services. "

**The D-Pod of the current Jameson (opened in 2006) was designed to add a second floor adding up to an additional 192 beds. Secretary Wasko vehemently denied this fact for months until Banner engineering confirmed it. Secretary Wasko also claimed for months that it would be difficult to get FAA approval. Also, according to Banner, the original project had already been approved since the total height would still be lower than existing structures already on the site.**

## Yankton Community Work Center (YCWC)

### i. Project 5.A – Construct a new 200-bed Male Community Work Center on the grounds of the Human Services Center in Yankton



### Project Description

“The proposed new 200-bed Male Community Work Center (CWC) facility would be constructed on a yet to be determined location on the existing state-owned Human Service Center (HSC) property in Yankton. The reduction in capacity/population is contingent on the transfer of 100 inmates to a newly constructed CWC in Sioux Falls - Project 4.B. The existing Yankton Community Work Center (YCWC) would be abandoned and returned to the HSC. The new facility would include dormitory style housing, all related support and programs spaces and be minimum security construction, estimated to be approximately 60,000 SF. ”



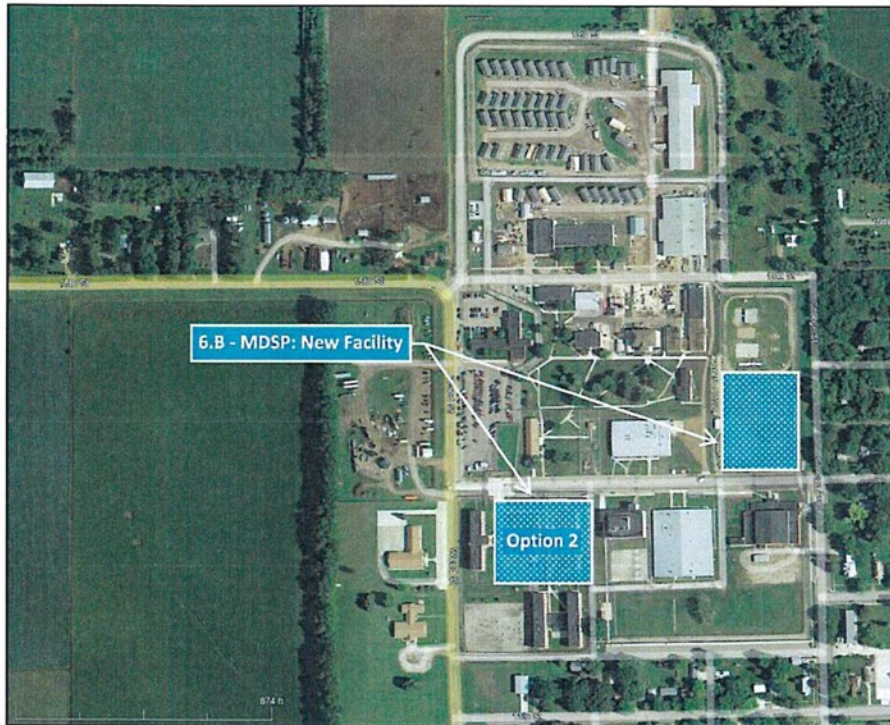
**Project 5.B – Remodel/Expansion of the existing Male Community Work Center on the grounds of the Human Services Center in Yankton**



**Project Description**

"This project is an alternative to Project 5.A above. The project proposes to construct an expansion on the south side of the current facility to accommodate a new inmate processing area and additional support space and staff offices. The existing facility could benefit from additional support and program spaces customary for a work center, such as intake/processing for work release inmates, inmate program spaces, staff offices and amenities, indoor recreation, and food service (kitchen). An addition to the existing facility to provide these additional spaces would be approximately 25,000 SF. Some minor remodeling to the existing housing areas, assumed to be approximately 2,500 SF, would be proposed to meet ACA area requirements once the inmate population is reduced to approximately 200 beds."

## Project 6.B – Construct a new 300-bed Male Low-Medium Housing Unit at the Mike Durfee State Prison



### Project Description

“Once the existing college dormitory housing units are no longer serviceable, it is recommended to build a new 300-bed male low-medium housing unit to be located closer to the existing program and support buildings. When the old college dormitory buildings are demolished, there may be an opportunity to reduce the perimeter of the overall facility by moving the fences. The new housing unit would be dormitory style housing and is estimated to be approximately 80,000 SF. This new housing unit could be constructed on available land within the secure perimeter while still using the older housing units until the new housing is constructed.

A second site option would be to consolidate inmates into the existing Ludeman and Crawford dormitories and then demolish Montgomery and Harman dormitories to make land available for the new housing unit. “



**Project 8.B - Construct a new 200-bed Male Low-Medium Security Unit at the Rapid City Community Work Center**



**Project Description**

"A new 200-bed male low-medium security housing unit and related support and program spaces is recommended to be built on the north portion of the existing Rapid City Community Work Center (RCCWC) site. This new facility would be approximately 75,000 SF and would function as a part of the existing Community Work Center (CWC) facility but contain some program and support spaces for the dedicated use of inmates housed in this new building. A secure perimeter fence and detection system would be required for this new facility.

Note: If Project 8.B is implemented, then the proposed new multi-custody correctional facility - Project 1.A could be reduced by the corresponding number of beds."

**Project 8.C – Expand existing Special Housing Unit from 2 to 6 cells at the Rapid City Community Work Center**



**Project Description**

“To remedy the current shortage of Special Housing Unit (SHU) space in the Rapid City Community Work Center (RCCWC) it is recommended to expand the SHU capacity from the current two cells to six cells.

Note: This expansion would not be necessary should the new 200-bed male low- medium security unit at the Rapid City Community Work Center - Project 8.B be implemented, because the SHU function would move to the new low-medium security facility. “



- Reduce Inmate Density
- Staffing / Operational Efficiencies
- Specialty Population Accommodations
- Inmate Integration / Connectivity
- Deconcentrate Inmate Populations
- Support Services: Space Efficiency
- Programs / Recreation Space Efficiency
- Administration / Staff Space Efficiency
- Facility Infrastructure Efficiency
- Address Goals and Standards Issues
- Reduce Security Risks / Contraband
- Energy Efficiency Improvements

#	Project Title	General Issues Addressed												*Est. Proj. Budget
1.A	Construct a new 1,372-bed Multi-Custody Correctional Facility	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	\$	338,537,475
2.A	Intake Remodel at the Jameson Annex		✓			✓		✓	✓		✓		\$	2,846,999
2.B	Infill Courtyard with Gym and Programs at the Jameson Annex					✓	✓	✓					\$	3,149,365
2.C	Re-Purpose vacated Medical Space at the Jameson Annex					✓	✓	✓					\$	1,584,899
4.A	Construct a new 100-bed Female Community Work Center in Sioux Falls	✓			✓	✓	✓						\$	23,012,028
4.B	Construct a new 300-bed Male Community Work Center on the existing State Penitentiary Complex	✓			✓	✓	✓					✓	\$	37,760,552
5.A	Construct a new 200-bed Male Community Work Center on the grounds of the Human Services Center in Yankton	✓	✓	✓		✓	✓	✓		✓	✓	✓	\$	28,012,008
5.B	Remodel/Expansion of the existing Male Community Work Center on the grounds of the Human Services Center in Yankton	✓	✓			✓	✓	✓		✓	✓		\$	13,248,688
6.A	Construct a new Kitchen at the Mike Durfee State Prison	✓	✓			✓			✓			✓	\$	8,128,530
6.B	Construct a new 300-bed Male Low-Medium Housing Unit at the Mike Durfee State Prison	✓	✓	✓					✓	✓		✓	\$	43,373,802
7.A	Demolish existing Community Work Center/Training Building at the Women's Prison								✓	✓		✓	\$	802,466
7.B	Remodel Unit 'E' for the Community Work Center at the Women's Prison	✓				✓			✓				\$	1,373,239
7.C	Construct a new 250-bed Female Minimum-Security Unit at the Women's Prison	✓		✓	✓	✓	✓			✓			\$	41,055,769
7.D	Re-purpose the Women's Center for Opportunity for Maintenance and Training at the Women's Prison							✓	✓				\$	2,871,559
7.E	Expand the Medical Component at the Women's Prison		✓	✓		✓		✓					\$	1,065,180
8.A	Construct a new 100-bed Female Community Work Center in Rapid City	✓			✓	✓	✓						\$	18,780,733
8.B	Construct a new 200-bed Male Low-Medium Security Unit at the Rapid City Community Work Center	✓			✓		✓						\$	41,522,609
8.C	Expand the existing Special Housing Unit from 2 to 6 cells at the Rapid City Community Work Center	✓	✓			✓							\$	1,076,806
<b>Total</b>													<b>\$</b>	<b>608,202,701</b>

## **Projects without a major impact on current operations**

"The proposed projects identified in Section 6 of this report can be divided up into two distinct categories: Category 1 - those that can be implemented without having an impact on current operations, and Category 2 - those whose implementation is contingent upon the completion of another project in order not to have a severe impact on operations ."

1.A – Construct a new 1,372-bed Multi-Custody Correctional Facility

2.A – Intake Remodel at the Jameson Annex

2.B – Infill Courtyard with Gym and Programs at the Jameson Annex 2.C – Re-Purpose vacated Medical Space at the Jameson Annex

4.A – Construct a new 100-bed Female Community Work Center in Sioux Falls

5.A – Construct a new 200-bed Male Community Work Center on the grounds of the Human Services Center in Yankton

6.A – Construct a new Kitchen at the Mike Durfee State Prison

6.B – Construct a new 300-bed Male Low-Medium Housing Unit at the Mike Durfee State Prison

7.C – Construct a new 250-bed Female Minimum-Security Unit at the Women's Prison 7.D – Re-purpose the Women's Center for Opportunity for Maintenance and Training at the Women's Prison

7.E – Expand the Medical Component at the Women's Prison

8.A – Construct a new 100-bed Female Community Work Center in Rapid City

8.B – Construct a new 200-bed Male Low-Medium Security Unit at the Rapid City Community Work Center

8.C – Expand the existing Special Housing Unit from 2 to 6 cells at the Rapid City Community Work Center



Time lines would need to be adjusted given the delay in not implementing this plan from the beginning.

Proj. #	Project Title	Total Cost	Start Date	End Date	Construction Duration (mos.)
1.A	Construct a new 1,372-bed Multi-Custody Correctional Facility	\$ 338,537,475	Jan-22	Apr-27	33
2.A	Intake Remodel at the Jameson Annex	\$ 2,846,999	Jan-22	Apr-24	10
2.B	Infill Courtyard with Gym and Programs at the Jameson Annex	\$ 3,149,365	Jan-22	Apr-24	10
2.C	Re-Purpose vacated Medical Space at the Jameson Annex	\$ 1,584,899	Jan-22	Apr-24	10
4.A	Construct a new 100-bed Female Community Work Center in Sioux Falls	\$ 23,012,028	Jan-22	Nov-25	22
4.B	Construct a new 300-bed Male Community Work Center on the existing State Penitentiary Complex	\$ 37,760,552	Jan-22	Nov-29	29
5.A	Construct a new 200-bed Male Community Work Center on the grounds of the Human Services Center in Yankton	\$ 28,012,008	Jan-22	Nov-25	22
5.B	Remodel/Expansion of the existing Male Community Work Center on the grounds of the Human Services Center in Yankton	\$ 13,248,688	Jan-22	Aug-28	14
6.A	Construct a new Kitchen at the Mike Durfee State Prison	\$ 8,128,530	Jan-22	Apr-24	10
6.B	Construct a new 300-bed Male Low-Medium Housing Unit at the Mike Durfee State Prison	\$ 43,373,802	Jan-22	Apr-27	27
7.A	Demolish existing Community Work Center/Training Building at the Women's Prison	\$ 802,466	Jan-22	Oct-27	6
7.B	Remodel Unit 'E' for the Community Work Center at the Women's Prison	\$ 1,373,239	Jan-22	Dec-26	11
7.C	Construct a new 250-bed Female Minimum-Security Unit at the Women's Prison	\$ 41,055,769	Jan-22	Nov-25	22
7.D	Re-purpose the Women's Center for Opportunity for Maintenance and Training at the Women's Prison	\$ 2,871,559	Jan-22	Oct-24	14
7.E	Expand the Medical Component at the Women's Prison	\$ 1,065,180	Jan-22	Aug-25	9
8.A	Construct a new 100-bed Female Community Work Center in Rapid City	\$ 18,780,733	Jan-22	Nov-25	22
8.B	Construct a new 200-bed Male Low-Medium Security Unit at the Rapid City Community Work Center	\$ 41,522,609	Jan-22	Feb-26	23
8.C	Expand the existing Special Housing Unit from 2 to 6 cells at the Rapid City Community Work Center	\$ 1,076,806	Jan-22	Dec-23	8
<b>Total</b>		<b>\$ 608,202,707</b>	<b>Jan-22</b>	<b>Nov-29</b>	

The current Jameson annex, including parking, occupies approximately 23 acres.

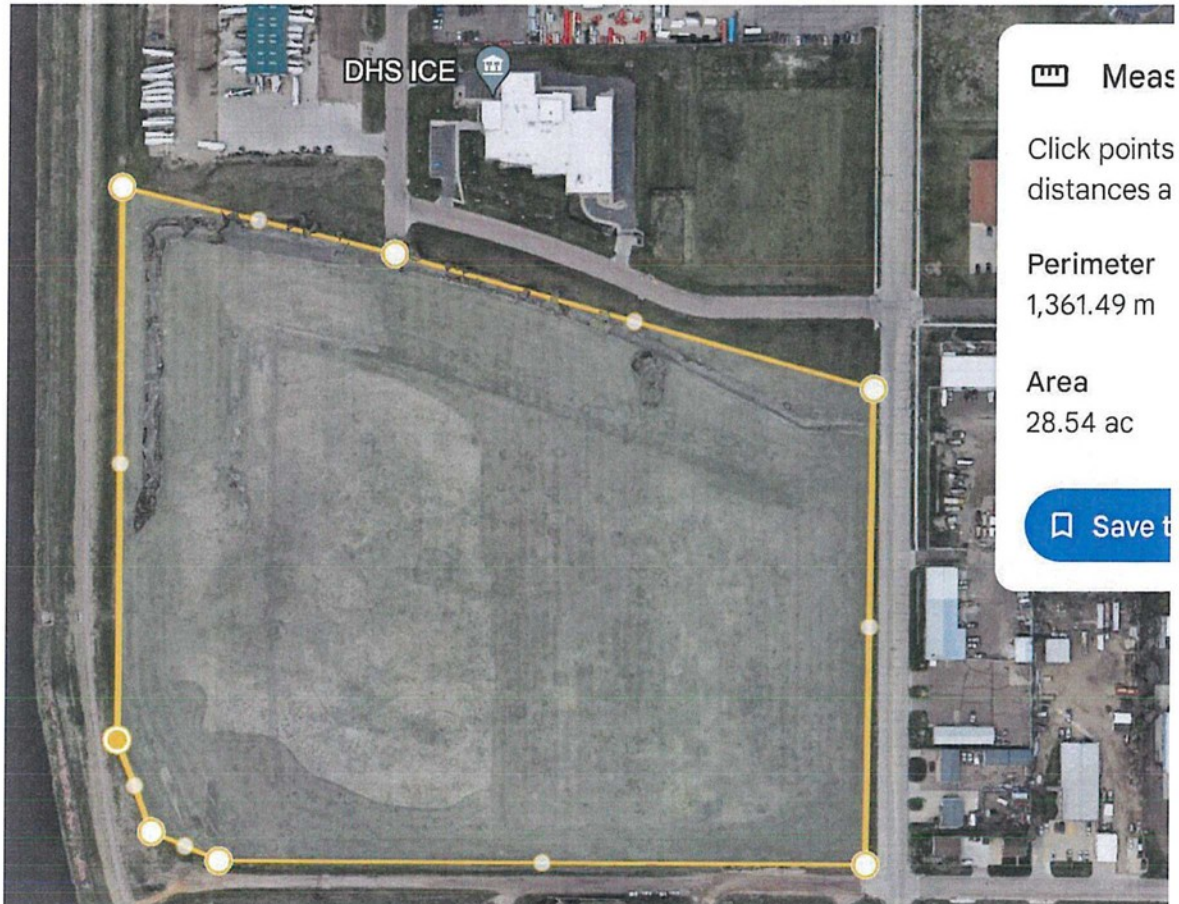


Approximately 2,000 feet directly to the north, DOC already owns about 28.5 acres. A 2 story Jameson style prison could be built for a fraction of the cost of the proposed new prison ion

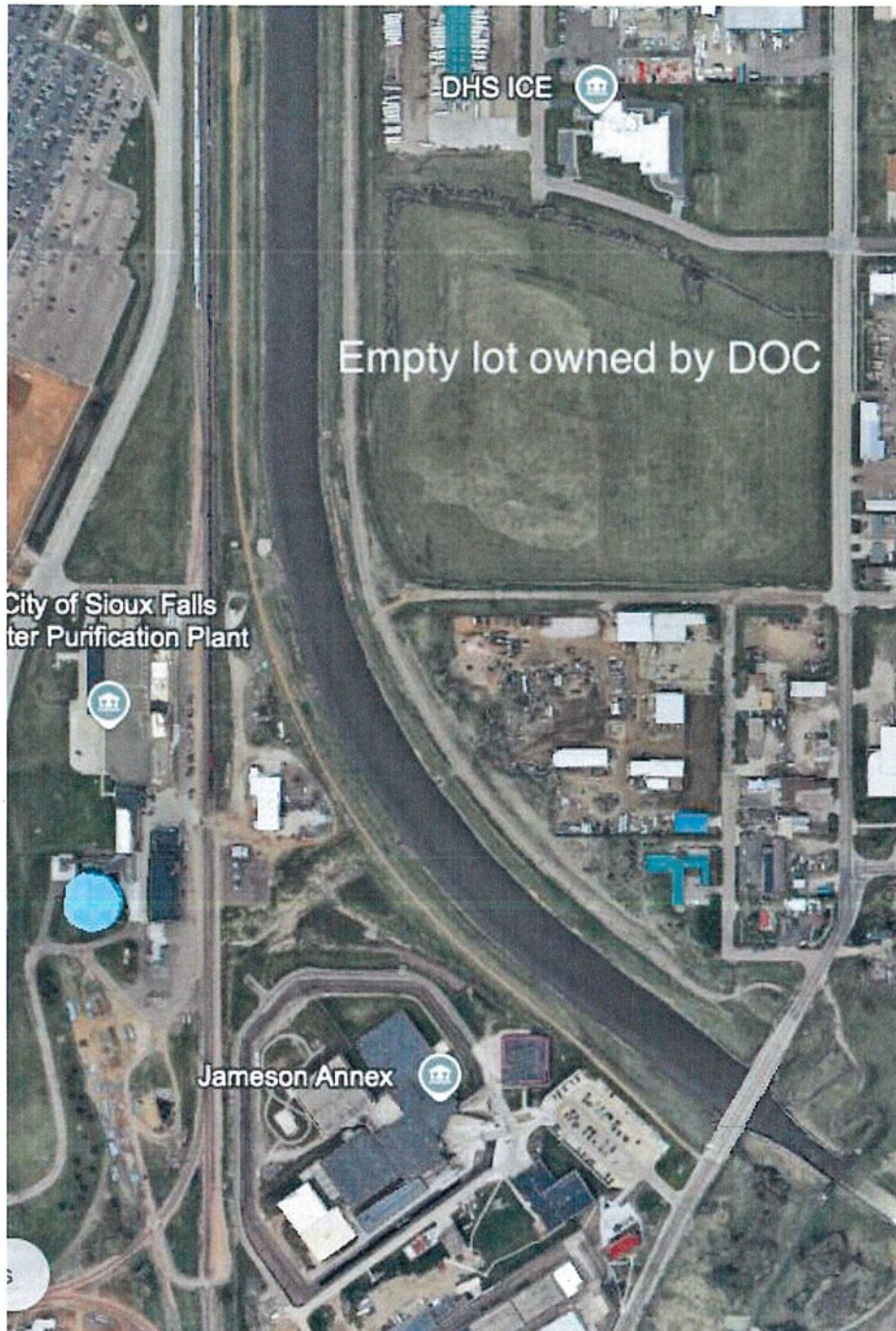


Lincoln Count. All infrastructure is already nearby since this is an industrial area. Water usage change would be negligible and the Sioux Falls sewage access would be readily available.

**Why does the Secretary refuse to even address this fact?**



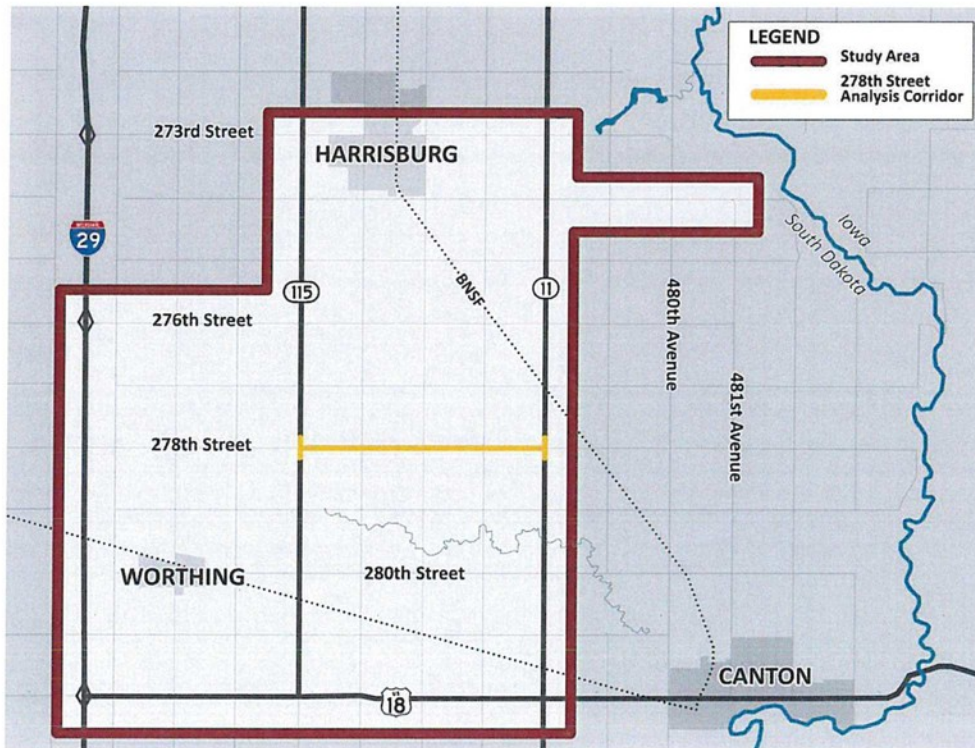
Here is the location's proximity to the current Jameson. Take note that the DHS ICE office is directly across the street.



The Proposed Prison will require a new 4 mile long road for access. According to DOT has estimated an increase of 1,000 vehicle traffic each day, with most of that being on Highway 115 (Minnesota Avenue)



The DOT did not commit to what jurisdiction the prison road would fall under once complete, that has not been determined. DOC claimed at the Lincoln County Commission meeting the state would cover ALL expenses with the road maintenance and upkeep, but stopped short of committing to other township connecting roads and snow removal.



DOT reported that at this time there was not an actual cost available until more planning is done. The following is an estimate based on national website.

On average, constructing one new mile of a single highway lane in the U.S. costs:

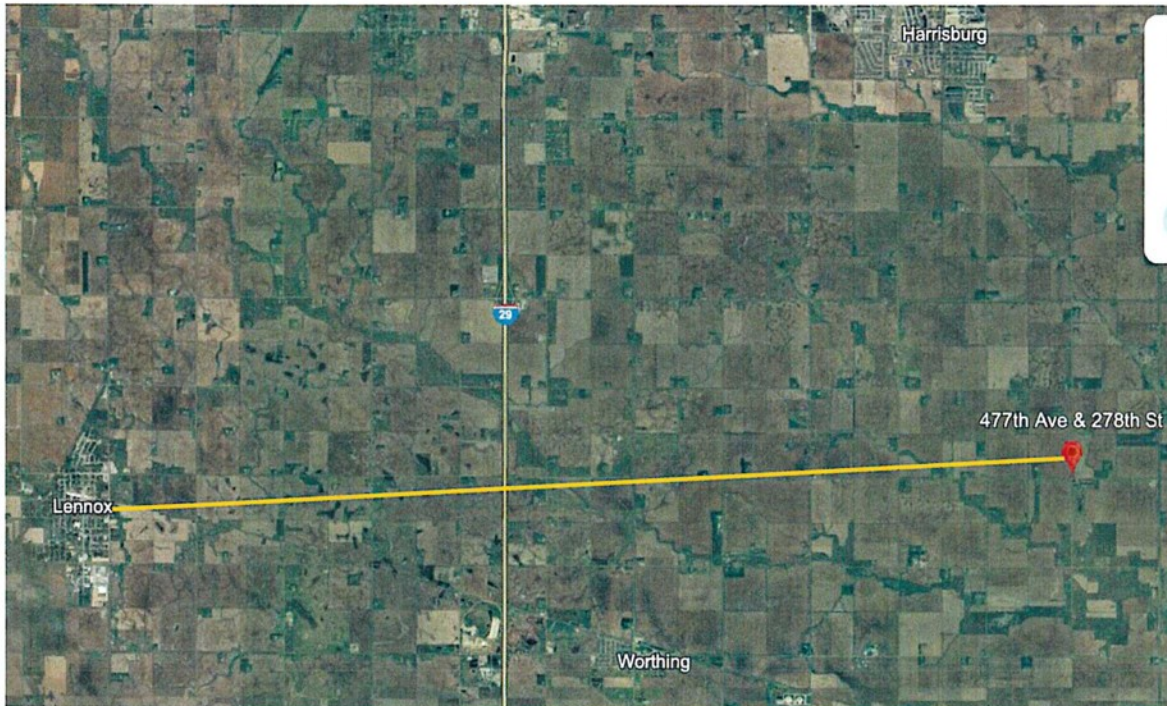
- Rural highway – \$2 million to \$5 million
- Urban highway – \$5 million to \$20 million

Average 3.5 million per lane (x2) and 4 miles long - **\$28 Million for the road.**

Source - <https://www.thepricer.org/how-much-does-a-lane-of-highway-cost/>

1. DOC had the entire 320 parcel appraised at roughly \$25,000 per acre when farm land in the area is currently selling between \$14k and \$18k per acre. The appraised value is roughly equivalent to land being sold for housing eligibility in the area.

2. DOC has already paid the city of Lennox \$10.2 million dollars for access to the Lennox sewage treatment facility.(ARPA)
3. DOC has promised to pay the city of Lennox \$50,000 per month – forever.
4. The Lennox access will require the state to build and maintain 13.5 miles of pipeline moving up to 220,000 gallons of sewage daily. If the facility has a failure – who is responsible and what happens if there is a multiple day failure?



5. The 220,000 gallons of water used each day will be provided by South Lincoln Rural Water. Farmers and residents in the area currently do not have sufficient water pressure.