

Committee: Senate State Affairs

Wednesday, February 12, 2020 10:00 AM

Roll Call

Present: Sen. Bolin, Sen. Brock Greenfield, Sen. Heinert, Sen. Kennedy, Sen. Langer, Sen. Novstrup, Sen. Youngberg, Sen. Klumb, and Sen. Ewing

OTHERS PRESENT: See Original Minutes

The meeting was called to order by Senator Ewing

MOTION: TO APPROVE THE MINUTES OF MONDAY, FEBRUARY 10TH

Moved by: Langer
Second by: Klumb
Action: Prevailed by voice vote

SB 155 : provide for step therapy protocol regarding certain prescription drugs.

Presented by: Senator Kris Langer
Proponents: Kristen M Stiffler, National Psoriasis Foundation (Handout(s) 1)
Dr. Kara Petersen, Rheumatologist Association
Dave Braun, self Pierre (Handout(s) 2,3)
Gala Woitte, American Diabetics Association
Senator Brock Greenfield
Mitch Rave, Sanford Health
Justin Smith, Wellmark
Opponents: Randy Moses, Independent Insurance Agents

MOTION: AMEND SB 155

155B

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 1. That § 58-17H-1 be AMENDED:

58-17H-1. Definitions.

Terms used in this chapter mean:

- (1) "Adverse determination," any of the following:
 - (a) A determination by a health carrier or the carrier's designee utilization review organization that, based upon the information provided, a request by a covered person for a benefit under the health carrier's health benefit plan upon application of any utilization review technique does not meet the health carrier's requirements for medical necessity, appropriateness, health care setting, level of care or effectiveness or is determined to be experimental or investigational and the requested benefit is therefore denied, reduced, or terminated or payment is not provided or made, in whole or in part, for the benefit;
 - (b) The denial, reduction, termination, or failure to provide or make payment in whole or in part, for a benefit based on a determination by a health carrier or the carrier's designee utilization review organization of a covered person's eligibility to participate in the health carrier's health benefit plan;

- (c) Any prospective review or retrospective review determination that denies, reduces, terminates, or fails to provide or make payment, in whole or in part, for a benefit; or
- (d) A rescission of coverage determination;
- (2) "Ambulatory review," utilization review of health care services performed or provided in an outpatient setting;
- (3) "Authorized representative," a person to whom a covered person has given express written consent to represent the covered person for purposes of this chapter, a person authorized by law to provide substituted consent for a covered person, a family member of the covered person or the covered person's treating health care professional if the covered person is unable to provide consent, or a health care professional if the covered person's health benefit plan requires that a request for a benefit under the plan be initiated by the health care professional. For any urgent care request, the term includes a health care professional with knowledge of the covered person's medical condition;
- (4) "Case management," a coordinated set of activities conducted for individual patient management of serious, complicated, protracted, or other health conditions;
- (5) "Certification," a determination by a health carrier or the carrier's designee utilization review organization that a request for a benefit under the health carrier's health benefit plan has been reviewed and, based on the information provided, satisfies the health carrier's requirements for medical necessity, appropriateness, health care setting, level of care, and effectiveness;
- (6) "Clinical practice guidelines," a systematically developed statement to assist decision making by health care professionals and patient decisions about appropriate health care for specific clinical circumstances and conditions;
- ~~(7)~~ "Clinical peer," a physician or other health care professional who holds a nonrestricted license in a state of the United States and in the same or similar specialty as typically manages the medical condition, procedure, or treatment under review;
- ~~(7)~~(8) "Clinical review criteria," the written screening procedures, decision abstracts, clinical protocols, and practice guidelines used by the health carrier to determine the medical necessity and appropriateness of health care services;
- ~~(8)~~(9) "Concurrent review," utilization review conducted during a patient's hospital stay or course of treatment in a facility or other inpatient or outpatient health care setting;
- ~~(9)~~(10) "Covered benefits" or "benefits," those health care services to which a covered person is entitled under the terms of a health benefit plan;
- ~~(10)~~(11) "Covered person," a policyholder, subscriber, enrollee, or other individual participating in a health benefit plan;
- ~~(11)~~(12) "Director," the director of the Division of Insurance;
- ~~(12)~~(13) "Discharge planning," the formal process for determining, prior to discharge from a facility, the coordination and management of the care that a patient receives following discharge from a facility;
- ~~(13)~~(14) "Emergency medical condition," a medical condition manifesting itself by acute symptoms of sufficient severity, including severe pain, such that a prudent layperson, who possesses an average knowledge of health and medicine, could reasonably expect that the absence of immediate medical attention, would result in serious impairment to bodily functions or serious dysfunction of a bodily organ or part, or would place the person's health or, with respect to a pregnant woman, the health of the woman or her unborn child, in serious jeopardy;
- ~~(14)~~(15) "Emergency services," with respect to an emergency medical condition:

- (a) A medical screening examination that is within the capability of the emergency department of a hospital, including ancillary services routinely available to the emergency department to evaluate such emergency condition; and
 - (b) Such further medical examination and treatment, to the extent they are within the capability of the staff and facilities at a hospital to stabilize a patient;
- ~~(15)~~(16) "Facility," an institution providing health care services or a health care setting, including hospitals and other licensed inpatient centers, ambulatory surgical or treatment centers, skilled nursing centers, residential treatment centers, diagnostic, laboratory, and imaging centers, and rehabilitation, and other therapeutic health settings;
- ~~(16)~~(17) "Health care professional," a physician or other health care practitioner licensed, accredited, or certified to perform specified health services consistent with state law;
- ~~(17)~~(18) "Health care provider" or "provider," a health care professional or a facility;
- ~~(18)~~(19) "Health care services," services for the diagnosis, prevention, treatment, cure, or relief of a health condition, illness, injury, or disease;
- ~~(19)~~(20) "Health carrier," an entity subject to the insurance laws and regulations of this state, or subject to the jurisdiction of the director, that contracts or offers to contract, or enters into an agreement to provide, deliver, arrange for, pay for, or reimburse any of the costs of health care services, including a sickness and accident insurance company, a health maintenance organization, a nonprofit hospital and health service corporation, or any other entity providing a plan of health insurance, health benefits, or health services;
- ~~(20)~~(21) "Managed care contractor," a person who establishes, operates, or maintains a network of participating providers; or contracts with an insurance company, a hospital or medical service plan, an employer, an employee organization, or any other entity providing coverage for health care services to operate a managed care plan or health carrier;
- ~~(21)~~(22) "Managed care entity," a licensed insurance company, hospital or medical service plan, health maintenance organization, or an employer or employee organization, that operates a managed care plan or a managed care contractor. The term does not include a licensed insurance company unless it contracts with other entities to provide a network of participating providers;
- ~~(22)~~(23) "Managed care plan," a plan operated by a managed care entity that provides for the financing or delivery of health care services, or both, to persons enrolled in the plan through any of the following:
- (a) Arrangements with selected providers to furnish health care services;
 - (b) Explicit standards for the selection of participating providers; or
 - (c) Financial incentives for persons enrolled in the plan to use the participating providers and procedures provided for by the plan;
- ~~(23)~~(24) "Network," the group of participating providers providing services to a health carrier;
- ~~(24)~~(25) "Participating provider," a provider who, under a contract with the health carrier or with its contractor or subcontractor, has agreed to provide health care services to covered persons with an expectation of receiving payment, other than coinsurance, copayments, or deductibles, directly or indirectly, from the health carrier;
- (26) "Pharmaceutical sample," a unit of a prescription drug that is not intended to be sold and is intended to promote the sale of the drug;
- ~~(25)~~(27) "Prospective review," utilization review conducted prior to an admission or the provision of a health care service or a course of treatment in accordance with

- a health carrier's requirement that the health care service or course of treatment, in whole or in part, be approved prior to its provision;
- ~~(26)~~(28) "Rescission," a cancellation or discontinuance of coverage under a health benefit plan that has a retroactive effect. The term does not include a cancellation or discontinuance of coverage under a health benefit plan if:
- (a) The cancellation or discontinuance of coverage has only a prospective effect; or
 - (b) The cancellation or discontinuance of coverage is effective retroactively to the extent it is attributable to a failure to timely pay required premiums or contributions towards the cost of coverage;
- ~~(27)~~(29) "Retrospective review," any review of a request for a benefit that is not a prospective review request, which does not include the review of a claim that is limited to veracity of documentation, or accuracy of coding, or adjudication for payment;
- ~~(28)~~(30) "Second opinion," an opportunity or requirement to obtain a clinical evaluation by a provider other than the one originally making a recommendation for a proposed health care service to assess the medical necessity and appropriateness of the initial proposed health care service;
- ~~(29)~~(31) "Secretary," the secretary of the Department of Health;
- ~~(30)~~(32) "Stabilized," with respect to an emergency medical condition, that no material deterioration of the condition is likely, with reasonable medical probability, to result from or occur during the transfer of the individual from a facility or, with respect to a pregnant woman, the woman has delivered, including the placenta;
- ~~(31)~~(33) "Utilization review," a set of formal techniques used by a managed care plan or utilization review organization to monitor and evaluate the medical necessity, appropriateness, and efficiency of health care services and procedures including techniques such as ambulatory review, prospective review, second opinion, certification, concurrent review, case management, discharge planning, and retrospective review;
- (34) "Step therapy override exception," a step therapy protocol should be overridden in favor of coverage of the prescription drug selected by a health care professional within the applicable time frames in § 58-17H-55 and in compliance with chapter 58-17H. This determination is based on a review of the covered person's or health care professional's request for an override, along with supporting rationale and documentation;
- (35) "Step therapy protocol," a protocol or program that establishes a specific sequence in which prescription drugs are covered under a pharmacy or medical benefit by a health carrier, a health benefit plan, or a utilization review organization for a specified medical condition and medically appropriate for a health carrier, a health benefit plan, or utilization review organization, including self-administered drugs and drugs administered by a health care professional. and
- ~~(32)~~(36) "Utilization review organization," an entity that conducts utilization review other than a health carrier performing utilization review for its own health benefit plans. (SL 2012, ch 239, § 1 provides: "The provisions of chapter 219 of the 2011 Session Laws shall be deemed repealed if the Patient Protection and Affordable Care Act, Pub. L. No. 111-148, 124 Stat. 119 (2010), as amended by the Health Care and Education Reconciliation Act of 2010, Pub. L. No. 111-152, 124 Stat. 1029 (2010) is found to be unconstitutional in its entirety by a final decision of a federal court of competent jurisdiction and all appeals exhausted or time for appeals elapsed.")

"

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 2. That a NEW SECTION be added:

58-17H-53. Step therapy protocols.

A health carrier, health benefit plan, or utilization review organization shall consider available recognized evidence-based and peer-reviewed clinical practice guidelines when establishing a step therapy protocol. Upon written request of a covered person, a health carrier, health benefit plan, or utilization review organization shall provide any clinical review criteria applicable to a specific prescription drug covered by the health carrier, health benefit plan, or utilization review organization.

"

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 3. That a NEW SECTION be added:

58-17H-54. Step therapy protocols--Process--Transparency.

When coverage of a prescription drug for the treatment of any medical condition is restricted for use by a health carrier, health benefit plan, or utilization review organization through the use of a step therapy protocol, the covered person and the prescribing health care professional shall have access to a clear, readily accessible, and convenient process to request a step therapy override exception. A health carrier, health benefit plan, or utilization review organization may use its existing medical exceptions process to satisfy this requirement. The process used shall be easily accessible on the internet site of the health carrier, health benefit plan, or utilization review organization.

"

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 4. That a NEW SECTION be added:

58-17H-55. Step therapy override exceptions.

A step therapy override exception shall be approved by a health carrier, health benefit plan, or utilization review organization if any of the following circumstances apply:

- (1) The prescription drug required under the step therapy protocol is contraindicated pursuant to the drug manufacturer's prescribing information for the drug or, due to a documented adverse event with a previous use or a documented medical condition, including a comorbid condition, is likely to do any of the following:
 - (a) Cause an adverse reaction to a covered person;
 - (b) Decrease the ability of a covered person to achieve or maintain reasonable functional ability in performing daily activities;
 - (c) Cause physical or mental harm to a covered person;
- (2) The prescription drug required under the step therapy protocol is expected to be ineffective based on the known clinical characteristics of the covered person, such as the covered person's adherence to or compliance with the covered person's individual plan of care, and any of the following:
 - (a) The known characteristics of the prescription drug regimen as described in peer-reviewed literature or in the manufacturer's prescribing information for the drug;
 - (b) The health care professional's medical judgment based on clinical practice guidelines or peer-reviewed journals;
 - (c) The covered person's documented experience with the prescription drug regimen;
- (3) The covered person has had a trial of a therapeutically equivalent dose of the prescription drug under the step therapy protocol while under the covered person's current or previous health benefit plan for a period of time to allow for a positive treatment outcome, and such prescription drug was

discontinued by the covered person's health care professional due to lack of effectiveness;

- (4) The covered person is currently receiving a positive therapeutic outcome on a prescription drug selected by the covered person's health care professional for the medical condition under consideration while under the covered person's current or previous health benefit plan. This subdivision may not be construed to encourage the use of a pharmaceutical sample for the sole purpose of meeting the requirements for a step therapy override exception.

Upon approval of a step therapy override exception, the health carrier, health benefit plan, or utilization review organization shall authorize coverage for the prescription drug selected by the covered person's prescribing health care professional if the prescription drug is a covered prescription drug under the covered person's health benefit plan.

Except in the case of an urgent care request, a health carrier, health benefit plan, or utilization review organization shall make a determination to approve or deny a request for a step therapy override exception within five calendar days after receipt of complete, clinically relevant written documentation supporting a step therapy override exception under subdivisions (1) through (4) of this section. In the case of an urgent care request, a health carrier, health benefit plan, or utilization review organization shall approve or deny a request for a step therapy override exception within seventy-two hours after receipt of such documentation. If a request for a step therapy override exception is incomplete or additional clinically relevant information is required, the health carrier, health benefit plan, or utilization review organization may request such information within the applicable time period provided in this section. Once the information is submitted, the applicable time period for approval or denial shall begin again. If a health carrier, health plan, or utilization review organization fails to respond to the request for a step override exception within the applicable time, the step therapy override exception shall be deemed granted.

If a nonurgent care request for a step therapy override exception is denied, the denial is an adverse determination and the health carrier, health benefit plan, or utilization review organization shall provide notification of adverse determination pursuant to § 58-17H-32. If an urgent care request is denied, the health carrier, health benefit plan, or utilization review organization shall provide notification of adverse determination pursuant to § 58-17H-48. Any denial of a request for a step therapy override exception is subject to the grievance procedures under chapter 58-17I.

"

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 5. That a NEW SECTION be added:
58-17H-56. Limitations.

Nothing in §§ 58-17H-53 to 55-17H-56 shall be construed to prevent:

- (1) A health carrier, health benefit plan, or utilization review organization from requiring a covered person to try a prescription drug with the same generic name and demonstrated bioavailability or biological product that is an interchangeable biological product pursuant to §§ 36-11-46.1 and 36-11-46.9 before providing coverage for the equivalent branded prescription drug;
- (2) A health care professional from prescribing a prescription drug that is determined to be medically appropriate.

"

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 6. That § 58-17-156 be AMENDED:

58-17-156. Policies, contracts, certificates, and plans subject to §§ 58-17-154 to 58-17-162.

Except as provided in § 58-17-155, §§ 58-17-154 ~~to through 58-17-162, inclusive,~~ apply to all individual and group health insurance policies, contracts, and certificates issued by health carriers as defined in ~~subdivision 58-17H-1(19)~~ § 58-17H-1 and self-funded nonfederal governmental plans with the exception of the state employee health plan sponsored by the State of South Dakota.

"

On page 1, line 3, of the Introduced bill, after "Dakota:" insert "

Section 7. Sections 58-17H-53 to 55-17H-56 only apply to a health benefit plan delivered, issued for delivery, or renewed on or after January 1, 2021.

"

Moved by: Kennedy
Second by: Klumb
Action: Prevailed by voice vote

MOTION: DO PASS SB 155 AS AMENDED

Moved by: Brock Greenfield
Second by: Youngberg
Action: Prevailed by roll call vote (8-0-1-0)

Voting Yes: Bolin, Brock Greenfield, Kennedy, Langer, Novstrup, Youngberg, Klumb, and Ewing

Excused: Heinert

HB 1050 : provide for voter registration through an online voter registration system provided by the Office of the Secretary of State.

Presented by: Steve Barnett, Secretary of State (Handout(s) 4)
Proponents: Erik Nelson, AARP SD

THE CHAIR DEFERRED HB 1050

HB 1054 : revise the documentation required for voter registration.

Presented by: Kea Warne, Secretary of State
Opponents: Ross B Garelick-Bell, Yankton and Croix Creek Tribes

MOTION: AMEND HB 1054

1054J

On page 1, line 6, of the House bill, after "number" insert ", the number from a tribal identification card from a tribe with a memorandum of understanding,"

On page 1, line 7, of the House bill, after "license" insert ", a tribal identification card from a tribe with a memorandum of understanding,"

On page 1, line 10, of the House bill, after "license," insert " a tribal identification card from a tribe with a memorandum of understanding,"

On page 1, line 13, of the House bill, after "nor," insert " a tribal identification card from a tribe with a memorandum of understanding,"

On page 1, line 20, of the House bill, after "§ 32-12-3.5." insert "

The secretary of state may enter a memorandum of understanding with any federally recognized tribe in South Dakota that wishes to exercise the tribe's sovereign right to enter the agreement, to allow the number on a tribal identification card, as defined under § 1-54-7, of that tribe to be used on an application for voter registration. A memorandum of understanding under this section shall provide for notification to county auditors of the memorandum of understanding and shall include a process to allow the secretary of state to verify information provided on the tribal identification card.

"

Moved by: Kennedy
 Second by: Langer
 Action: Prevailed by voice vote

THE CHAIR DEFERRED HB 1054

SB 128 : revise entities who may contribute to a political committee.

Presented by: Senator Troy Heinert
 Proponents: Ross B Garelick-Bell, Yankton and Croix Creek Tribes
 Others: Jason Ravnsborg, Attorney General of the State of South Dakota
 Kea Warne, Secretary of State

MOTION: AMEND SB 128

128A

On page 1, line 8, of the Introduced bill, after "2007" delete " the federal funds received by any Indian tribe,"

Moved by: Kennedy
 Second by: Brock Greenfield
 Action: Prevailed by voice vote

MOTION: DO PASS SB 128 AS AMENDED

Moved by: Kennedy
 Second by: Heinert
 Action: Prevailed by roll call vote (7-2-0-0)

Voting Yes: Bolin, Brock Greenfield, Heinert, Kennedy, Langer, Youngberg, and Ewing

Voting No: Novstrup and Klumb

MOTION: SUBSTITUTE MOTION: DEFER SB 128 TO THE 41ST LEGISLATIVE DAY

Moved by: Novstrup
 Second by: Klumb
 Action: Withdrawn

Revert to previous motion

MOTION: ADJOURN

Moved by: Klumb
 Second by: Youngberg

Action: Prevailed by voice vote

Mary Beth Fravel, Committee Secretary

/s/ BOB EWING
Bob Ewing, Chair