A CONCURRENT RESOLUTION, Urging the Trump-Vance administration and Office of

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## 2025 South Dakota Legislature

## House Concurrent Resolution 6011

Introduced by: Representative Pourier

2 Management and Budget to uphold the Reagan administration policy of 3 government-to-government relations with tribal nations. 4 WHEREAS, the United States, in entering into treaties with Indian tribes, has pledged to 5 guarantee each tribe's right to self-government, ensure public safety, and foster economic 6 well-being as part of a trust responsibility undertaken to ensure the continued viability of 7 tribal reservations and lands as permanent homelands; and 8 WHEREAS, these treaties represent binding contracts in perpetuity, and were entered into 9 in exchange for lands that have played a crucial role in the formation and prosperity of the 10 whole United States; and 11 WHEREAS, these treaties are the law of the land, as established under U.S. Const., Art. VI, and the treaties, recognition of tribal sovereignty, and the fulfillment of these agreements 12 13 are fundamental to federal Indian policy and the budget process required to quarantee these 14 obligations; and 15 WHEREAS, the federal budgeting process must honor and reflect these long-established 16 nation-to-nation agreements between the United States and the tribal nations; and 17 WHEREAS, since under the United States Constitution all treaties made are the supreme 18 law of the land, Congress is empowered under the United States Constitution to pass laws to implement those treaties and the President must act in accordance with those treaties; and 19 20 WHEREAS, the United States holds numerous obligations arising from these treaties to provide healthcare, law enforcement, economic assistance, and other supports that manifest 21 22 in modern form in the federal budget, and must honor these obligations by considering them 23 during the budget as an intergovernmental contract; and

1 WHEREAS, the United States Congress has a treaty obligation that has historically been 2 undertaken by and through the Bureau of Indian Affairs via the administration of various 3 programs, all with the goal of ensuring sufficient resources are available to the tribes; and 4 WHEREAS, aligning ongoing appropriations with the true level of need is critical to ensure 5 services are funded at levels that allow tribal governments to have the necessary resources 6 to fulfill their obligations to their peoples; and 7 WHEREAS, adequate funding for public safety in Indian Country is essential, and the 8 unmet need is highlighted in the Tribal Law and Order Report issued in March 2024, which 9 stated that bureau-funded public safety and justice programs in Indian Country are funded at 10 less than thirteen percent of the required amount, leaving a shortfall of three billion dollars; 11 and 12 WHEREAS, the Tribal Law and Order Report issued in March 2024 also identified a need 13 for an additional twenty-five thousand six hundred fifty-five personnel to meet minimum 14 safety benchmarks; and 15 WHEREAS, these significant gaps in funding place the safety and well-being of tribal and nontribal communities at risk, and hamper President Trump's efforts to ensure our 16 17 immigration laws are followed; and 18 WHEREAS, many treaties include specific provisions for agriculture, housing, and education, which are implemented today through the United States Departments of 19 20 Agriculture, Housing and Urban Development, Education, and others; and 21 WHEREAS, tribal governments have often lacked the resources that the United States 22 Department of Interior has determined to be the minimum required to maintain the basic 23 level of services to tribal citizens, thus hampering the goal of long-term self-determination; 24 and 25 WHEREAS, on January 27, 2025, Matthew J. Vaeth, Acting Director of the Office of 26 Management and Budget, issued a memorandum, M-25-13, requiring federal agencies to 27 conduct a comprehensive analysis of all federal financial assistance programs, including 28 programs serving tribal nations, and directed agencies to pause all activities related to the

obligation or disbursement of federal financial assistance in connection with certain executive

orders, which has led to disruption in critical funding for tribes; and

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WHEREAS, since January 23, 2025, tribal governments and organizations have
 experienced disruptions and interruptions in treaty obligations funded via federal accounts,
 including funds for public safety, healthcare, child protection, and waste management; and

 WHEREAS, these disruptions have a disparate impact on tribal communities, and if these impediments continue beyond the time needed to perform a reasonable audit function, tribal governments could be forced to shut down essential services, resulting in catastrophic consequences for tribal citizens, which could end up costing more in the long-term; and

WHEREAS, federal funding provided to tribes is rooted in a government-to-government relationship established by treaties, not from any ideological basis such as diversity, equity, and inclusion initiatives, woke ideology, or green new deal; and

WHEREAS, this relationship is grounded in the United States government's solemn trust responsibility, as articulated in President Reagan's January 24, 1983, statement on Indian policy: "This administration believes that responsibilities and resources should be restored to the governments which are closest to the people served. This philosophy applies not only to State and local governments but also to federally recognized American Indian tribes. When European colonial powers began to explore and colonize this land, they entered into treaties with sovereign Indian nations. Our new nation continued to make treaties and to deal with Indian tribes on a government-to-government basis. Throughout our history, despite periods of conflict and shifting national policies in Indian affairs, the government-to-government relationship between the United States and Indian tribes has endured. The Constitution, treaties, laws, and court decisions have consistently recognized a unique political relationship between Indian tribes and the United States which this administration pledges to uphold. In support of our policy, we shall continue to fulfill the Federal trust responsibility for the physical and financial resources we hold in trust for the tribes and their members";

NOW, THEREFORE, BE IT RESOLVED, by the House of Representatives of the One Hundredth Legislature of the State of South Dakota, the Senate concurring therein, that the Legislature formally urges the Trump-Vance administration to embrace the principles established in President Reagan's statement on Indian policy, and maintain respect for the government-to-government relationship with the tribal nations that characterized President Trump's first term in office; and

BE IT FURTHER RESOLVED, that the Legislature calls upon the Office of Management and
Budget to recognize the treaty obligations inherent in tribal funding when reviewing federal

- 1 programs, including all accounts designated for tribal governments or entities serving tribal
- 2 <u>citizens, and to start any analysis with a presumption that federal funding directed to tribal</u>
- 3 governments or entities serving tribal citizens is a treaty priority, deserving of the appropriate
- 4 <u>level of legal deference to this continuing obligation; and</u>
- 5 BE IT FURTHER RESOLVED, that copies of this resolution be transmitted to the President
- 6 of the United States, the acting director of the Office of Management and Budget, and the
- 7 South Dakota Congressional delegation.