



SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

SD Department of Corrections

Interim Joint Appropriations Committee

November 14, 2024





SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

SD Women's Correctional Facility Construction Updates



SD Women's Correctional Facility (Rapid City)

Level III security facility



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Level III security facility



Architecture
Incorporated



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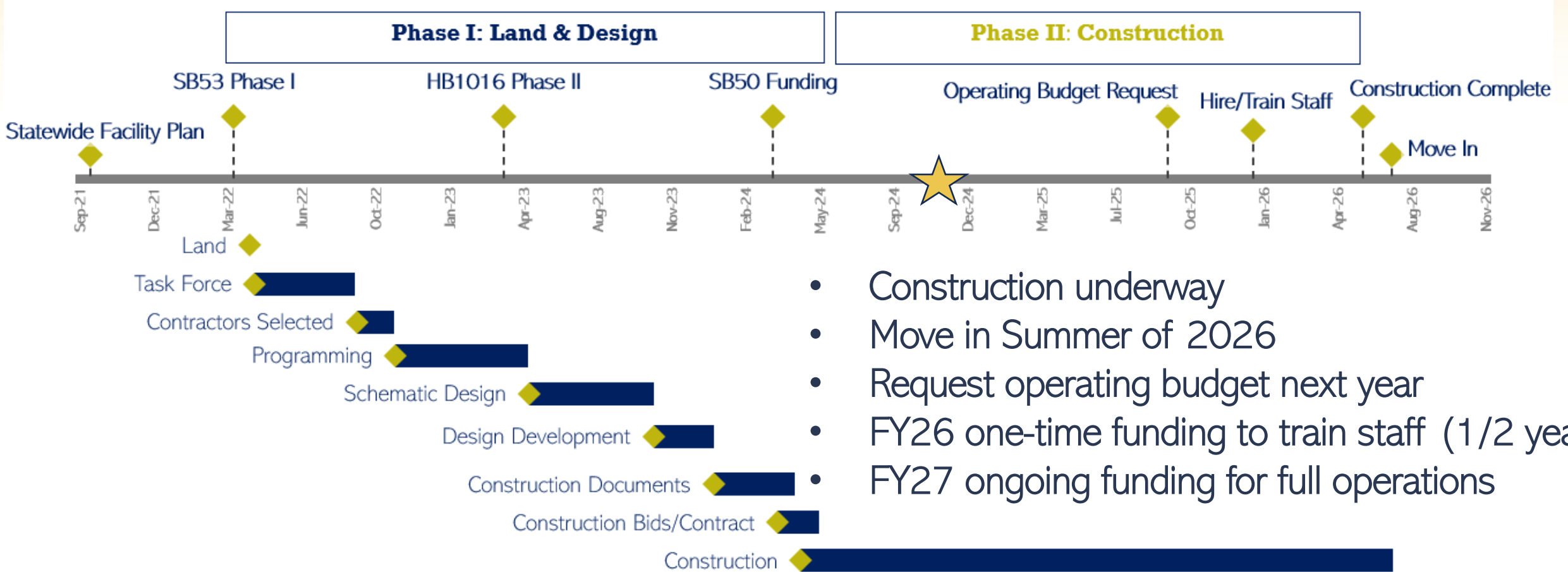


SD Women's Correctional Facility (Rapid City)

Level III security facility



SD Women's Correctional Facility: Timeline



- Construction underway
- Move in Summer of 2026
- Request operating budget next year
- FY26 one-time funding to train staff (1/2 year)
- FY27 ongoing funding for full operations



SD Women's Correctional Facility: Expense Updates

Expense Type	Budget	Expenditures	Remaining
Land	\$1,082,172	\$1,082,172	\$0
Design (Architecture Inc.)	\$4,849,500	\$3,787,853	\$1,061,647
Commissioning/Services	\$1,673,597	\$1,345,112	\$328,485
Construction (Scull/Flintco)	\$72,980,869	\$5,719,251	\$67,261,618
Furniture, Fixtures, Equipment	\$1,739,078	\$0	\$1,739,078
Owner's Contingency	<u>\$4,819,804</u>	<u>\$0</u>	<u>\$4,819,804</u>
Total:	\$87,145,020	\$11,934,388	\$75,210,632

- Total Appropriation: \$87.1 M
- Total spent: \$12M
- 5% owner's contingency of \$4.8M



SD Women's Correctional Facility: Operating Costs

Budget Impact	FTE	FY25 Staffing Costs	FY25 Operating Costs	FY25 Total
SD Women's Facility	152.4	\$12.6M	\$3.4M	\$16.0M
Transfer Budget (PMC)	<u>0.0</u>	<u>\$0</u>	<u>(\$1.8M)</u>	<u>(\$1.8M)</u>
Total Est. Increase:	152.4	\$12.6	\$1.6M	\$14.2M



- Staffing analysis conducted by CGL Inc.
- Pierre Minimum Center (PMC) decommissioned & budget transferred
- Total estimated budget increase needed of 152 FTE & \$14.2M
- Based on FY25 costs; will change next year





SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

SD Men's Correctional Facility Construction Updates



Studies & Recommendations

Statewide Facility Plan
South Dakota Department of Corrections
OSE# C1221-17X

Prepared by:
DLR Group

Statewide Facility Plan, DLR Group, 2021

- “Roadmap” for DOC’s current & future facility demands
- **#1 Recommendation:** Construct men’s multi-custody facility in Sioux Falls area
- **Reviews:**
 - January 6, 2022, Joint Committee on Appropriations
 - January 13, 2022, Senate Judiciary
 - February 22, 2022, Senate Appropriations
 - March 2, 2022, House Appropriations
 - May 19, 2022, Interim Joint Committee on Appropriations
 - June 9, 2022, Study Committee on Regional Jails & State Correctional Plans
 - July 26, 2022, Incarceration Construction Fund Task Force

Statewide Facility Plan South Dakota Department of Corrections ----- OSE# C1221—17X



Studies & Recommendations

i. Project 1.A – Construct a new 1,372-bed Multi-Custody Correctional Facility



Project Description

The proposed location of this new facility has not been determined at this time, but it is recommended that it be located in the vicinity of the Sioux Falls metropolitan area due to workforce availability and supporting community services required to operate the new facility.

When considering potential sites for the proposed facility, it is recommended that properties considered should be approximately 160 acres, but not less than 100 acres. The site should be large enough to accommodate buffer zone areas between the property line and secure perimeter which could range between 300-600 feet. It should also be large enough to provide for future construction

Statewide Facility Plan, DLR Group, 2021

- Recommended 160 acres for new men's prison in the vicinity of the Sioux Falls area.
- No less than 100 acres.



Studies & Recommendations

Legislative Task Force on Incarceration Construction Fund 2022 Final Report



Study Assignment

During the 2022 Session, the Legislature passed SB144, establishing the incarceration construction fund to "be used for the capital construction or improvement of incarceration facilities located in South Dakota." Before any money is appropriated from the fund, a task force must provide "a report to the Legislature regarding incarceration and corrections within the State."

On April 25, 2022, the Executive Board of the Legislative Research Council established the Legislative Task Force on Incarceration Construction Fund (Task Force) and provided the following scope: "To study the physical plant of correctional facilities, the funding thereof, the services provided at those facilities, and report to the Legislature."

Summary of Interim

First Meeting

At its first meeting, held on July 26, 2022, in Pierre, the Task Force heard from the Department of Corrections (DOC), which spoke to the (1) current status of its facilities, including programming, costs, staffing, and populations; (2) population trends and recidivism rates; (3) and recommendations on future construction projects and filling gaps in services ([Document #1](#)). DLR Group, which previously studied DOC and made its own findings as to recommended DOC changes ([Document #2](#)), also answered questions from the Task Force. After the meeting, Task Force members had the opportunity to tour the South Dakota Women's Prison, along with the Women's Prison Unit E and Pierre Minimum Center.

Second Meeting

The Task Force's second meeting was held on August 31, 2022, in Pierre. During this meeting, the Task Force heard presentations from other criminal justice-related interim committees, including the Study Committee on Regional Jails and State Correctional Plans and the Study Committee on Juvenile Justice. After hearing an update on correctional officer pay increases implemented by DOC and testimony from members of the public, including Brown County, the Task Force moved to make certain recommendations for inclusion in this report.

Report on Incarceration and Corrections within South Dakota

Executive Summary

The Task Force found two correctional facilities in the state need immediate attention to ensure the long-term safety of inmates, DOC staff, and the public and efficacy of DOC: the South Dakota State Penitentiary in Sioux Falls and South Dakota Women's Prison in Pierre, including Women's Prison Unit E and Pierre Minimum Center.

- The South Dakota State Penitentiary is the oldest prison in the state by a wide margin, leaving it the most outdated structurally and efficiency-wise. It does not meet modern correctional standards and cannot be updated in a cost-efficient manner. A new men's facility would not only allow for the State Penitentiary (not including the Jameson Prison Annex or Sioux Falls Minimum Center) to be fully decommissioned but also help relieve any growing pressure at the other male facilities by increasing male inmate capacity in the system overall.
- The South Dakota Women's Prison, the campus of which also contains both Women's Prison Unit E and the Pierre Minimum Center, is by far the most overcrowded in South Dakota. The female inmate population

Legislative Task Force on Incarceration Construction

- 2022 SB 144 required a task force to study correctional facilities and report to the Legislature
- **#2 Recommendation:** Purchase land in Sioux Falls area for future construction of a new men's prison



Legislative Approval & Funding

2022 SB 144: Created the incarceration construction fund (ICF)

2022 SB 60: Transferred \$17M to the ICF

2022 HB 1340: Transferred \$70M to the ICF

2023 HB 1017: Appropriated \$52M for the purchase of land and design services for a new prison facility & transferred \$271M to the ICF

2023 HB 1049: Transferred \$8M to the ICF

2024 SB 49: Appropriated \$10M of ARPA funding for water/sewer infrastructure & transferred \$132M from the general fund and \$94M from the budget reserve to the ICF

Six funding bills passed since 2022!



SD Correctional Facility – Lincoln County

Level V security facility



NELSON

A Architecture
Incorporated

HR

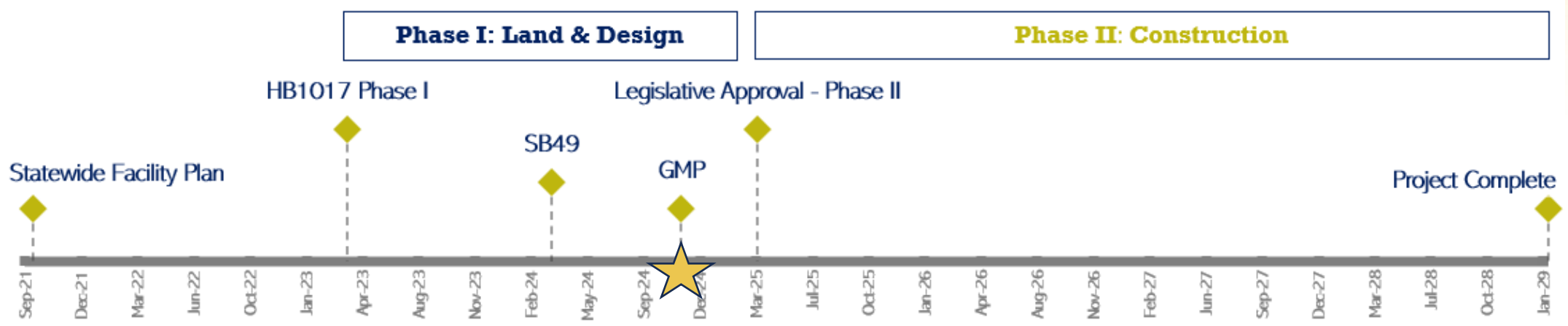
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SD Correctional Facility – Timeline Updates



- Construction document phase in progress.
- GMP received at 50% CD completion.
- Contracts signed for water, electricity, and gas.
- City of Lennox approved sewer connection.
- Lawsuit dismissed/Appeal filed.



SD Correctional Facility: Expense Updates

Funding Source	Amount	Expenditures to Date	Remaining
Land & Design Authority	\$52,000,000	\$25,490,404	\$26,509,595
Water/Sewer (ARPA)	<u>\$10,000,000</u>	<u>\$0</u>	<u>\$10,000,000</u>
Total:	\$62,000,000	\$25,490,404	\$36,509,595

Land & Design Expense	Authority to Spend	Expenditures to Date	Remaining
Design (Nelson/Arch Inc)	\$39,000,000	\$13,871,881	\$25,128,118
Commissioning/Services	\$5,090,000	\$3,708,523	\$1,381,477
Land	<u>\$7,910,000</u>	<u>\$7,910,000</u>	<u>\$0</u>
Total:	\$52,000,000	\$25,490,404	\$26,509,595



SD Correctional Facility: Preliminary Operating Costs

Budget Impact	FTE	FY25 Staffing Costs	FY25 Operating Costs	FY25 Total
SD Correctional Facility	441.5	\$36.7M	\$18.7M	\$55.4M
Existing Budget	(201.4)	(\$19.2M)	(\$14.6M)	(\$33.8M)
Total Est. Increase:	240.1	\$17.5M	\$4.1M	\$21.6M



- Staffing analysis conducted by CGL Inc.
- SDSF decommissioned & budget utilized for new facility
- Offender populations at existing male facilities reduced
- Estimates are based on FY25 costs



SD Correctional Facility: Total Project Cost

- Guaranteed Maximum Price (GMP) for Construction included in total project cost of \$825M.

Project Costs	Amount
Land & Design	\$52,000,000
ARPA Eligible Utility Expenses	\$10,000,000
Construction/GMP	\$737,070,395
Services	<u>\$25,929,605</u>
Total:	\$825,000,000



SD Correctional Facility: Guaranteed Maximum Price



- Estimated 250-350 local jobs over life of this project.
- Maximize use of local trade partners.
 - Goal of 65% local trade
 - Plans to increase to over 70% after project goes to bid





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Thank you!