Department of Revenue

Property Tax Summer Study

June 27, 2022 Michael Houdyshell, Department Secretary Wendy Semmler, Division Director



Taxes – How Does SD Compare?

| State | Sales Tax | Income Tax* | Gas Tax | Property Tax** |
|--------------|-----------|--------------|---------|-------------------|
| lowa | 6.00% | 0.33 - 8.53% | \$0.30 | 1.57% (40) |
| Minnesota | 6.88% | 5.35 – 9.85% | \$0.29 | 1.12% (32) |
| Montana | None | 1.00 – 6.75% | \$0.32 | 0.84% (20) |
| Nebraska | 5.50% | 2.46 – 6.84% | \$0.29 | 1.73% (44) |
| North Dakota | 5.00% | 1.10 – 2.90% | \$0.23 | 0.98% (29) |
| South Dakota | 4.50% | None | \$0.28 | 1.31% (35) |
| Wyoming | 4.00% | None | \$0.23 | 0.61% (10) |

^{*} State Individual Income Tax Rates, 2022. Tax Foundation, available at: taxfoundation.org/publications/state-individual-income-tax-rates-and-brackets/

^{**} Effective Property Tax Rate – Owner Occupied/Homestead. *WalletHub*, available at: wallethub.com/edu/states-with-the-highest-and-lowest-property-taxes/11585

Taxes – How Does SD Compare?

| State | Largest City - Owner Occupied* | Largest City – Commercial* | Largest City – Apartments* | Rural City – Owner Occupied* |
|--------------|--------------------------------|-------------------------------|-------------------------------|------------------------------------|
| lowa | 7 | 5 | 7 | 13 |
| Minnesota | 20 | 10 | 18 | 20 |
| Montana | 39 | 46 | 46 | 29 |
| Nebraska | 10 | 21 | 15 | 6 |
| North Dakota | 29 | 47 | 38 | 21 |
| South Dakota | 16 | 36 | 20 | 14 |
| Wyoming | 48 | 53 | 52 | 40 |

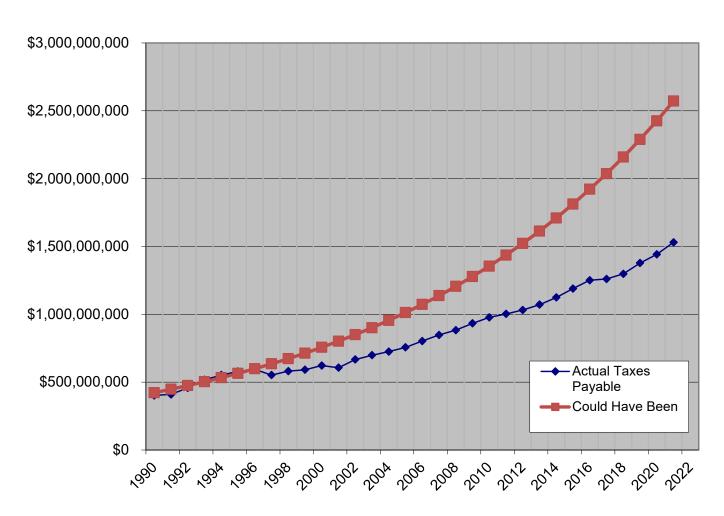
^{* 50-}State Property Tax Comparison Study for Taxes Paid in 2020. *Lincoln Institute of Land Policy and Minnesota Center for Fiscal Excellence*, available at: https://www.lincolninst.edu/sites/default/files/pubfiles/50-state-property-tax-comparison-for-2020-full_0.pdf

Taxes – How Does SD Compare?

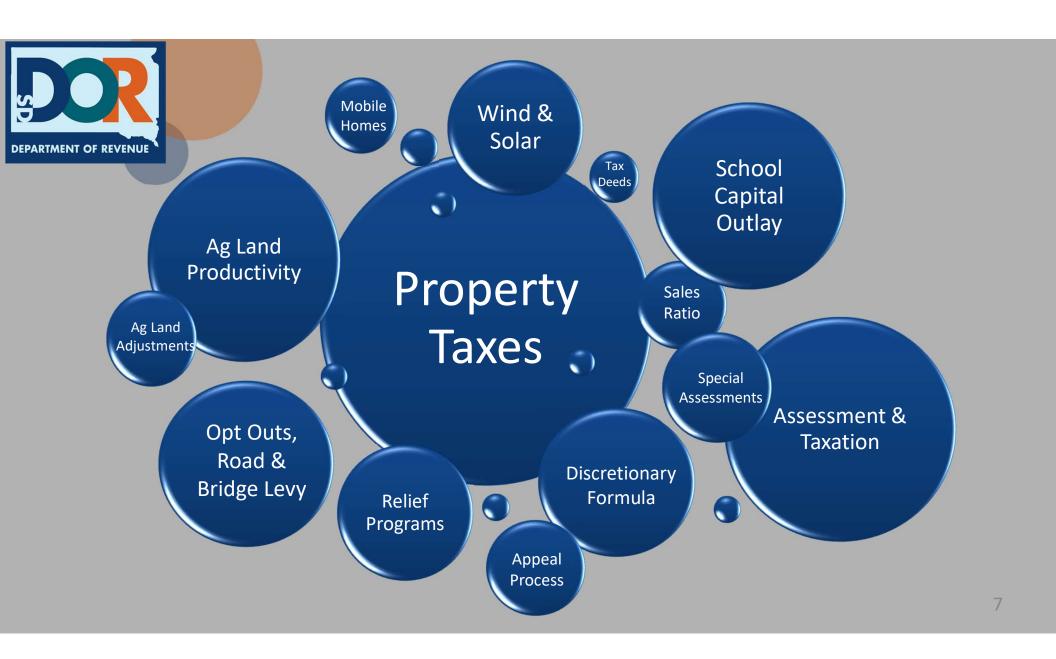
| State | Total Overall Tax Burden* |
|--------------|------------------------------|
| lowa | 34 |
| Minnesota | 39 |
| Montana | 27 |
| Nebraska | 38 |
| North Dakota | 7 |
| South Dakota | 4 |
| Wyoming | 2 |

^{*} State and Local Tax Burdens, 2022. Tax Foundation, available at: files.taxfoundation.org/20220407173521/State-and-Local-Tax-Burdens-2022.pdf

Historical Growth of Property Taxes



Property Tax System Overview





Why Have a Property Tax?

- Primary source of revenue for local governments
 - Schools
 - Cities
 - Counties
 - Townships
- Property tax is Ad Valorem (According to Value)

The State of South Dakota DOES NOT collect or spend any property tax dollars

Almost \$1.5 billion

To fund local governments and provide K-12 education

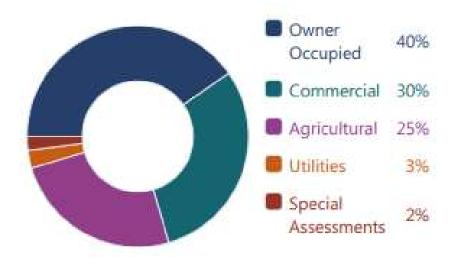
2021 Tax Distribution

| Schools | 56% |
|---------------------|-----|
| County | 27% |
| Municipalities | 14% |
| Townships | 2% |
| Special Assessments | 2% |

Property Tax Breakdown Taxes Payable 2021

Who Paid

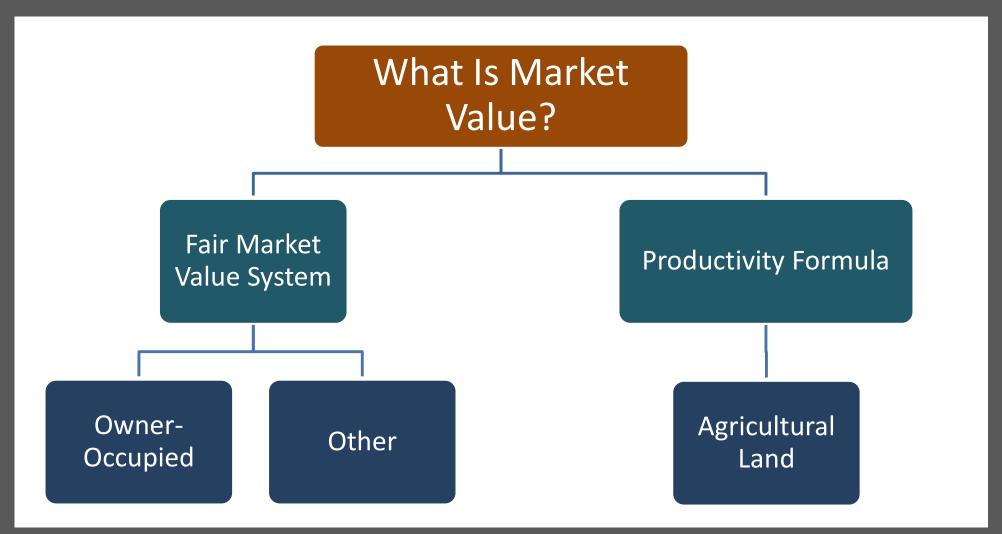
2021 Tax Contribution Breakdown



Property Tax Distribution History

| For Taxes Payable In | County | % Of Total | Municipalities | % Of Total | Schools | % Of Total | Townships | % Of Total | Special Assessments | % Of Total | TOTAL |
|-------------------------|-------------|---------------|----------------|---------------|-------------|---------------|------------|---------------|------------------------|---------------|---------------|
| 2012 | 281,180,299 | 27.26 | 139,272,206 | 13.50 | 574,213,937 | 55.67 | 18,047,044 | 1.75 | 18,819,754 | 1.82 | 1,031,533,239 |
| 2013 | 296,987,309 | 27.72 | 145,762,092 | 13.61 | 589,839,803 | 55.06 | 18,999,061 | 1.77 | 19,768,706 | 1.85 | 1,071,356,971 |
| 2014 | 301,699,432 | 26.83 | 149,893,710 | 13.33 | 635,031,575 | 56.47 | 18,578,477 | 1.65 | 19,323,088 | 1.72 | 1,124,526,282 |
| 2015 | 315,353,572 | 26.50 | 157,338,152 | 13.22 | 674,236,597 | 56.66 | 19,994,514 | 1.68 | 23,070,108 | 1.94 | 1,189,992,943 |
| 2016 | 326,486,739 | 26.09 | 163,730,819 | 13.08 | 717,034,283 | 57.29 | 19,981,486 | 1.60 | 24,383,785 | 1.95 | 1,251,617,112 |
| 2017 | 338,664,320 | 26.86 | 168,417,888 | 13.36 | 712,929,007 | 56.54 | 21,504,813 | 1.71 | 19,486,950 | 1.55 | 1,261,002,979 |
| 2018 | 352,693,815 | 27.17 | 174,638,209 | 13.45 | 724,180,251 | 55.79 | 22,116,892 | 1.70 | 24,416,213 | 1.88 | 1,298,045,380 |
| 2019 | 366,944,994 | 26.66 | 184,782,655 | 13.42 | 775,920,231 | 56.37 | 22,241,816 | 1.62 | 26,599,147 | 1.93 | 1,376,488,843 |
| 2020 | 385,580,612 | 26.80 | 195,328,188 | 13.58 | 806,961,448 | 56.09 | 23,199,899 | 1.61 | 27,650,521 | 1.92 | 1,438,720,668 |
| 2021 | 401,635,628 | 26.92 | 201,462,760 | 13.50 | 832,585,705 | 55.80 | 26,669,038 | 1.79 | 29,866,713 | 2.00 | 1,492,219,844 |

Assessment



Property Tax System in South Dakota

- All property is to be assessed at "its true and full value"
 - Non-Ag → 100% Market value
 - Ag land → Agricultural income value as determined by the Productivity Formula
- All property is to be taxed at 85% of market value

Assessment date is November 1 of the previous year

Property Tax Timeline

November 1, March -July -October Nov -January 2021 Sept June Dec 1, 2023 • July 1: •1st - All Legal Assessment •Levies •March 1: •Tax Bills date for the 2022 Productivity property tax Calculated Assessment Mailed Assessment Year data sent to requests **Notices** •Taxes Due Certified counties due to mailed and Payable County Budget Appeal Auditor hearings **Process** •Sept 1: Final Budget due

How Is My Property Assessed?

Mass Appraisal Process

- Appraisers inspect properties and collect details
- Recommend physical inspection every 5 –7 years
- For Non-Ag properties, 3 approaches to value must be considered
 - Cost approach
 - Sales Comparison Approach
 - Income Approach

What is an Assessment?

Assessment notice is sent in March.

Current year's valuation of the property

- Reflects full and true market value
 - Does not reflect any exemptions, such as discretionary formula or relief programs

Sales Ratio Analysis

Measuring
Assessment
Accuracy of
Non-Ag
Properties

- Sales information is verified and analyzed to ensure uniformity and equality of assessments both countywide and statewide.
- Compares assessed value to sale price on all open market sales
 - Assessed Value ÷ Sale Price
 \$90 ÷ \$100 = 90%
- Median Ratio → Primary measure of level of assessment

Defining Taxable Value

• SDCL 10-1-37

"Property taxes shall be levied on valuations where the median level of assessment represents 85% of the market value as determined by the Department of Revenue."

- Percentage of assessed value
- Value shown on the tax bill
- Value used to calculate the levies and to which those levies are applied

What is an Equalization (Taxable) Factor?

- A factor that converts assessed value to taxable value
- Assigned annually to each county by the Department of Revenue
- Factor adjusts assessed value to 85% of market value
 - If level of assessment is 100% of market value Factor is .850
 - If level of assessment is 85% of market value Factor is 1.000
 - If level of assessment is 95% of market value Factor is .895
 - If level of assessment is 75% of market value Factor is 1.133

Taxation

How Does Assessed Value Affect the Tax Rate & Taxes

- Tax requests are set by the governing body of the taxing entity – Commission, School Board, City Council, etc.
 - Amount of property taxes needed to compliment the overall budget to provide required services

Changes in the real estate market have no impact on the revenue needed by the county, the city, and the school district.

An Increase in Value Does NOT Equate to a Direct Increase in Taxes

Example:

City had \$10,000,000 of value. City asked for \$10,000 of taxes last year. City's levy was \$1.00.

Property of \$150,000 \rightarrow paid \$150 in taxes.

Assessor increases values by 50% as required by the market. City now has \$15,000,000 of value. City increases their tax request by growth + cpi * (total of 5%), making their request \$10,500. City's levy is now \$0.700.

Property is now assessed at \$225,000 \rightarrow pays \$157.50 in taxes.

Taxes <u>did</u> increase. BUT the increase was due to the 5% increase in the tax call...not the 50% increase in value.

*State law limits the amount of property taxes that all local governments, except schools, can collect from their property owners. These local governments are limited to the amount of property taxes they collected last year, plus an increase for inflation and for new construction.

How Levies Respond



How Levies Respond



Property Tax Budget

LEVIES are not set by the governing board.

- <u>Taxable value</u> is calculated by the assessment and the taxable factor
- Budgets are set by the governing board
- <u>Levies</u> are simply the mathematical result of those two

| • County | Ambulance Districts |
|----------------|-----------------------------------|
| • Cities | Rural Fire Protection Districts |
| • Townships | Water Development Districts |
| • Schools | Water Project/Watershed Districts |
| Road Districts | Sanitary/Sewer Districts |

Property Tax Request Limitations

All entities except School Districts

The amount of taxes an entity may receive is capped based upon what they received last year, increased by:

Economic index factor of 3% or the CPI, whichever is less

PLUS

Percentage of new construction that occurred within the last year

Calculation of Levies

- Tax Rate, Mill Levy, and Levy are often used interchangeable
- One "mill" is one dollar of taxes per \$1,000 dollars of assessed value

Request ÷ Taxable Value = Tax Rate

 $1,000 \div 500,000 = .002000$

Multiply that by 1000 to get the Levy

 $.002000 \times 1000 = 2.00

School General Levies

School General Fund is the ONLY instance where there are different levies based on property classification

- Agricultural
- Owner Occupied
- Other

All other levies are the same for everybody

What Can A Taxpayer Do About Their Assessed Value & Property Taxes?

> ASSESSMENT

- Ask yourself "Could I sell my property for this value?"
- > Talk to the county director of equalization

> TAXES

- You cannot appeal your tax bill.
- Get involved during the budget process.

Questions?



South Dakota
Department of Revenue



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