

2022 South Dakota Legislature Senate Bill 59

Introduced by: The Senate Committee on Appropriations at the request of the Bureau of Finance and Management

An Act to revise property tax levies for school districts and to revise the state aid to general and special education formulas.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF SOUTH DAKOTA:

4 Section 1. That § 10-12-42 be AMENDED:

5 **10-12-42.** For taxes payable in <u>2022</u> <u>2023</u> and each year thereafter, the levy for 6 the general fund of a school district shall be as follows:

- 7 (1) The maximum tax levy shall be six dollars and fifty-two twenty-five and five-tenths
 8 six-tenths cents per thousand dollars of taxable valuation subject to the limitations
 9 on agricultural property as provided in subdivision (2) of this section and owner 10 occupied property as provided in subdivision (3) of this section;
- 11 (2) The maximum tax levy on agricultural property for the school district shall be one 12 dollar and <u>forty thirty-five</u> and <u>nine-tenths one-tenths</u> cents per thousand dollars 13 of taxable valuation. If the district's levies are less than the maximum levies as 14 stated in this section, the levies shall maintain the same proportion to each other 15 as represented in the mathematical relationship at the maximum levies; and
- 16 (3) The maximum tax levy for an owner-occupied single-family dwelling as defined in
 17 § 10-13-40 for the school district shall be three dollars and <u>fifteen_two</u> and three18 tenths cents per thousand dollars of taxable valuation. If the district's levies are
 19 less than the maximum levies as stated in this section, the levies shall maintain
 20 the same proportion to each other as represented in the mathematical relationship
 21 at the maximum levies.
- All levies in this section shall be imposed on valuations where the median level of assessment represents eighty-five percent of market value as determined by the Department of Revenue. These valuations shall be used for all school funding purposes. If the district has imposed an excess levy pursuant to § 10-12-43, the levies shall maintain the same proportion to each other as represented in the mathematical relationship at the

maximum levies in this section. The school district may elect to tax at less than the
 maximum amounts set forth in this section.

3 Section 2. That § 13-13-10.1 be AMENDED:

4	13-13-10.1. The education funding terms and procedures referenced in this
5	chapter are defined as follows:
6	(1) Nonresident students who are in the care and custody of the Department of Social
7	Services, the Unified Judicial System, the Department of Corrections, or other state
8	agencies and are attending a public school may be included in the fall enrollment
9	of the receiving district when enrolled in the receiving district;
10	(2) "Fall enrollment," is calculated as follows:
11	(a) Determine the number of kindergarten through twelfth grade students
12	enrolled in all schools operated by the school district on the last Friday of
13	September of the current school year;
14	(b) Subtract the number of students for whom the district receives tuition except
15	for:
16	(i) Nonresident students who are in the care and custody of a state agency
17	and are attending a public school district; and
18	(ii) Students who are being provided an education pursuant to § 13-28-
19	11;
20	(c) Add the number of students for whom the district pays tuition.
21	When computing state aid to education for a school district pursuant to § 13-13-73, the
22	secretary of the Department of Education shall use the school district's fall
23	enrollment;
24	(3) "Target teacher ratio factor," is:
25	(a) For school districts with a fall enrollment of two hundred or less, the target
26	teacher ratio factor is 12;
27	(b) For districts with a fall enrollment of greater than two hundred, but less than
28	six hundred, the target teacher ratio factor is calculated as follows:
29	(1) Multiplying the fall enrollment by .00750;
30	(2) Adding 10.50 to the product of subsection (b)(1);
31	(c) For districts with a fall enrollment of six hundred or greater, the target teacher
32	ratio factor is 15.

- 1 The fall enrollment used for the determination of the target teacher ratio for a school 2 district may not include any students residing in a residential treatment facility 3 when the education program is operated by the school district;
- "English learner (EL) adjustment," is calculated by multiplying 0.25 times the 4 (4) 5 number of kindergarten through twelfth grade students who, in the prior school 6 year, scored below level four on the state-administered language proficiency 7 assessment as required in the state's consolidated state application pursuant to \S 8 1111(b)(2)(G) of the Every Student Succeeds Act of 2015. For the 2021-2022 9 calculation only, the EL adjustment is calculated by multiplying 0.25 times the 10 number of kindergarten through twelfth grade students who scored below level 11 four on the state-administered language proficiency assessment in school year 12 2019-2020 or 2020-2021, whichever is greater;
- (5) "Index factor," is the annual percentage change in the consumer price index for
 urban wage earners and clerical workers as computed by the Bureau of Labor
 Statistics of the United States Department of Labor for the year before the year
 immediately preceding the year of adjustment or three percent, whichever is less;
- 17 (6) "Target teacher salary," for the school fiscal year beginning July 1, <u>2021_2022</u> is
 18 <u>\$52,600.29_\$55,756.31</u>. Each school fiscal year thereafter, the target teacher
 19 salary is the previous fiscal year's target teacher salary increased by the index
 20 factor;
- (7) "Target teacher benefits," is the target teacher salary multiplied by twenty-nine
 percent;
- (8) "Target teacher compensation," is the sum of the target teacher salary and the
 target teacher benefits;
- (9) "Overhead rate," is <u>thirty seven thirty-eight</u> and <u>thirty seventy-eight</u> hundredths
 percent.
- 27 Beginning in school fiscal year 2018, the overhead rate shall be adjusted to take 28 into account the sum of the amounts that districts exceed the other revenue base 29 amount;
- 30 (10) "Local need," is calculated as follows:

- (a) Divide the fall enrollment by the target teacher ratio factor;
- 32 (b) If applicable, divide English Learner (EL) adjustment pursuant to subdivision
 33 (4) by the target teacher ratio factor;
- 34 (c) Add the results of subsections (a) and (b);
- 35 (d) Multiply the result of subsection (c) by the target teacher compensation;

1		(e) Multiply the product of subsection (d) by the overhead rate;
2		(f) Add the products of subsections (d) and (e);
3		(g) When calculating local need at the statewide level, include the amounts set
4		aside for costs related to technology in schools and statewide student
5		assessments; and
6		(h) When calculating local need at the statewide level, include the amounts set
7		aside for sparse school district benefits, calculated pursuant to §§ 13-13-
8		78 and 13-13-79;
9	(11)	"Alternative per student need," is calculated as follows:
10		(a) Add the total need for each school district for school fiscal year 2016,
11		including the small school adjustment and the English learner adjustment,
12		to the lesser of the amount of funds apportioned to each school district in
13		the year preceding the most recently completed school fiscal year or school
14		fiscal year 2015 pursuant to §§ 13-13-4, 23A-27-25, 10-33-24, 10-36-10,
15		11-7-73, 10-35-21, and 10-43-77; and
16		(b) Divide the result of (a) by the September 2015 fall enrollment, excluding any
17		adjustments based on prior year student counts;
18	(12)	"Alternative local need," is the alternative per student need multiplied by the fall
19		enrollment, excluding any adjustments based on prior year student counts;
20	(13)	"Local effort," the amount of ad valorem taxes generated in a school fiscal year by
21		applying the levies established pursuant to § 10-12-42. Beginning on July 1, 2017,
22		local effort will include the amount of funds apportioned to each school district in
23		the year preceding the most recently completed school fiscal year pursuant to
24		§§ 10-33-24, 10-35-21 as provided by subdivision (15), 10-36-10, 10-43-77, 11-
25		7-73, 13-13-4, and 23A-27-25 and that exceeds the other revenue base amount;
26	(14)	"Other revenue base amount," for school districts not utilizing the alternative local
27		need calculation is the amount of funds apportioned to each school district pursuant
28		to §§ 10-33-24, 10-35-21 as provided by subdivision (15), 10-36-10, 10-43-77,
29		11-7-73, 13-13-4, and 23A-27-25, calculated as follows:
30		(a) Beginning on July 1, 2017, equals the greatest of the amounts of the funds
31		apportioned to each school district pursuant to §§ 10-33-24, 10-35-21 as
32		provided by subdivision (15), 10-36-10, 10-43-77, 11-7-73, 13-13-4, and
33		23A-27-25 for school fiscal years 2013, 2014, and 2015;
34		(b) Beginning on July 1, 2018, multiply eighty percent times subsection (a);
35		(c) Beginning on July 1, 2019, multiply sixty percent times subsection (a);

1	(d) Beginning on July 1, 2020, multiply forty percent times subsection (a);
2	(e) Beginning on July 1, 2021, multiply twenty percent times subsection (a); and
3	(f) Beginning on July 1, 2022, is zero;
4	For school districts utilizing the alternative local need calculation, the other revenue base
5	amount is zero until such time the school district chooses to no longer utilize the
6	alternative local need calculation. At that time, the other revenue base amount is
7	calculated as defined above.
8	For a school district created or reorganized after July 1, 2016, the other revenue base
9	amount is the sum of the other revenue base amount for each district before
10	reorganization, and the new school district may not utilize the alternative local
11	need calculation.
12	In the case of the dissolution and annexation of a district, the other revenue base amount
13	of the dissolved school district will be prorated based on the total number of
14	students in the fall enrollment as defined in subdivision (2) who attend each district
15	to which area of the dissolved district were annexed to in the first year of
16	reorganization. The amount apportioned for each district will be added to the
17	annexed districts' other revenue base;
18	(15) "Wind energy tax revenue," any wind energy tax revenue apportioned to school
19	districts pursuant to § 10-35-21 from a wind farm producing power for the first
20	time before July 1, 2016, shall be considered local effort pursuant to subdivision
21	(13) and other revenue base amount pursuant to subdivision (14). However, any
22	wind energy tax revenue apportioned to a school district from a wind farm
23	producing power for the first time after June 30, 2016, one hundred percent shall
24	be retained by the school district to which the tax revenue is apportioned for the
25	first five years of producing power, eighty percent for the sixth year, sixty percent
26	for the seventh year, forty percent for the eighth year, twenty percent for the ninth
27	year, and zero percent thereafter. If a wind farm begins producing power for the
28	first time between October first and December thirty-first in a calendar year, any
29	revenues generated for that time period must be retained by the school district
30	and that time period may not be counted against the first five-year period;
31	(16) "Per student equivalent," for funding calculations that are determined on a per

- 32 student basis, the per student equivalent is calculated as follows:
- 33 (a) Multiply the target teacher compensation times the sum of one plus the34 overhead rate; and
- 35 (b) Divide subsection (a) by 15;

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- (17) "Monthly cash balance," the total amount of money for each month in the school
 district's general fund, calculated by adding all deposits made during the month to
 the beginning cash balance and deducting all disbursements or payments made
 during the month;
 - (18) "General fund base percentage," is determined as follows:
 - (a) Forty percent for a school district with a fall enrollment as defined in subdivision (2) of two hundred or less;
 - (b) Thirty percent for a school district with fall enrollment as defined in subdivision (2) of more than two hundred but less than six hundred; and
- 10(c) Twenty-five percent for a school district with fall enrollment as defined in11subdivision (2) greater than or equal to six hundred.
- 12 When determining the general fund base percentage, the secretary of the 13 Department of Education shall use the lesser of the school district's fall enrollment 14 as defined in subdivision (2) for the current school year or the school district's fall 15 enrollment from the previous two years; and
- (19) "Allowable general fund cash balance," the general fund base percentage multiplied
 by the district's general fund expenditures in the previous school year.

18 Section 3. That § 13-37-16 be AMENDED:

19 **13-37-16.** For taxes payable in 2022 2023, and each year thereafter, the school 20 board shall levy no more than one dollar and sixty-seven fifty-nine and four hundredth 21 cents per thousand dollars of taxable valuation, as a special levy in addition to all other 22 levies authorized by law for the amount so determined to be necessary, and the levy shall 23 be spread against all of the taxable property of the district. The proceeds derived from the 24 levy shall constitute a school district special education fund of the district for the payment 25 of costs for the special education of all children in need of special education or special 26 education and related services who reside within the district pursuant to the provisions of 27 §§ 13-37-8.4 to 13-37-8.10, inclusive. The levy in this section shall be based on valuations 28 such that the median level of assessment represents eighty-five percent of market value 29 as determined by the Department of Revenue. The total amount of taxes that would be 30 generated at the levy pursuant to this section shall be considered local effort. Money in 31 the special education fund may be expended for the purchase or lease of any assistive 32 technology that is directly related to special education and specified in a student's 33 individualized education plan. This section does not apply to real property improvements.

1 Section 4. That § 13-37-35.1 be AMENDED:

3 "Level one disability," a mild disability; (1)"Level two disability," cognitive disability or emotional disorder; (2)4 "Level three disability," hearing impairment, deafness, visual impairment, deaf-5 (3) 6 blindness, orthopedic impairment, or traumatic brain injury; 7 "Level four disability," autism; (4) 8 "Level five disability," multiple disabilities; (5) 9 (5A) "Level six disability," prolonged assistance; 10 "Index factor," is the annual percentage change in the consumer price index for (6) urban wage earners and clerical workers as computed by the Bureau of Labor 11 12 Statistics of the United States Department of Labor for the year before the year 13 immediately preceding the year of adjustment or three percent, whichever is less; 14 "Local effort," shall be calculated for taxes payable in 2022 2023 and thereafter (7) 15 using a special education levy of one dollar and forty seven thirty-nine and four hundredth cents per one thousand dollars of valuation; 16 17 (8) "Allocation for a student with a level one disability," for the school fiscal year beginning July 1, 2021 2022, is \$6,299.65 \$6,532.00. For each school year 18 19 thereafter, the allocation for a student with a level one disability shall be the

13-37-35.1. Terms used in chapter 13-37 mean:

- previous fiscal year's allocation for such child increased by the index factor;
 (9) "Allocation for a student with a level two disability," for the school fiscal year
 beginning July 1, <u>2021</u> 2022, is <u>\$15,006.72</u> <u>\$15,411.00</u>. For each school year
 thereafter, the allocation for a student with a level two disability shall be the
- previous fiscal year's allocation for such child increased by the index factor;
 (10) "Allocation for a student with a level three disability," for the school fiscal year
- beginning July 1, <u>2021_2022</u>, is <u>\$19,654.66</u> <u>\$19,682.00</u>. For each school year
 thereafter, the allocation for a student with a level three disability shall be the
 previous fiscal year's allocation for such child increased by the index factor;
- (11) "Allocation for a student with a level four disability," for the school fiscal year
 beginning July 1, <u>2021</u> 2022, is <u>\$15,774.72</u> <u>\$15,981.00</u>. For each school year
 thereafter, the allocation for a student with a level four disability shall be the
 previous fiscal year's allocation for such child increased by the index factor;
- (12) "Allocation for a student with a level five disability," for the school fiscal year
 beginning July 1, <u>2021</u> 2022, is <u>\$33,124.35</u> <u>\$34,293.00</u>. For each school year

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thereafter, the allocation for a student with a level five disability shall be the previous fiscal year's allocation for such child increased by the index factor;

- 3 (12A)"Allocation for a student with a level six disability," for the school fiscal year beginning July 1, 2021 2022, is \$8,459.26 \$9,066.00. For each school year thereafter, the allocation for a student with a level six disability shall be the previous fiscal year's allocation for such child increased by the index factor;
 - (13) "Child count," is the number of students in need of special education or special education and related services according to criteria set forth in rules promulgated pursuant to §§ 13-37-1.1 and 13-37-46 submitted to the Department of Education in accordance with rules promulgated pursuant to § 13-37-1.1;
- (14) "Fall enrollment," the number of kindergarten through twelfth grade students 11 12 enrolled in all schools operated by the school district on the last Friday of 13 September of the previous school year minus the number of students for whom 14 the district receives tuition, except any nonresident student who is in the care and 15 custody of a state agency and is attending a public school and any student for 16 whom tuition is being paid pursuant to § 13-28-42.1, plus the number of students 17 for whom the district pays tuition;
- (15) "Nonpublic school," a sectarian organization or entity which is accredited by the 18 19 secretary of education for the purpose of instructing children of compulsory school 20 age. This definition excludes any school that receives a majority of its revenues 21 from public funds;
- 22 (16) "Nonpublic fall enrollment," the number of children under age eighteen, who are 23 approved for alternative instruction pursuant to § 13-27-2 on the last Friday of 24 September of the previous school year plus:
- 25 (a) For nonpublic schools located within the boundaries of a public school district 26 with a fall enrollment of six hundred or more on the last Friday of September 27 of the previous school year, the number of kindergarten through twelfth 28 grade students enrolled on the last Friday of September of the previous 29 regular school year in all nonpublic schools located within the boundaries of 30 the public school district;
- 31 (b) For nonpublic schools located within the boundaries of a public school district 32 with a fall enrollment of less than six hundred on the last Friday of 33 September of the previous school year, the number of resident kindergarten through twelfth grade students enrolled on the last Friday of September of 34

the previous school year in all nonpublic schools located within the State of
South Dakota;
(17) "Special education fall enrollment," fall enrollment plus nonpublic fall enrollment;
(18) "Local need," an amount to be determined as follows:
(a) Multiply the special education fall enrollment by 0.1 0.1072 and multiply the
result by the allocation for a student with a level one disability;
(b) Multiply the number of students having a level two disability as reported on
the child count for the previous school fiscal year by the allocation for a
student with a level two disability;
(c) Multiply the number of students having a level three disability as reported on
the child count for the previous school fiscal year by the allocation for a
student with a level three disability;
(d) Multiply the number of students having a level four disability as reported on
the child count for the previous school fiscal year by the allocation for a
student with a level four disability;
(e) Multiply the number of students having a level five disability as reported on
the child count for the previous school fiscal year by the allocation for a
student with a level five disability;
(f) Multiply the number of students having a level six disability as reported on
the child count for the previous school fiscal year by the allocation for a
student with a level six disability;
(g) When calculating local need at the statewide level, include the amount set
aside for extraordinary costs defined in § 13-37-40;
(h) When calculating local need at the statewide level, include the amount set
aside for the South Dakota School for the Blind and Visually Impaired;
(i) Sum the results of (a) to (h), inclusive;
(19) "Effort factor," the school district's special education tax levy in dollars per thousand
divided by <u>\$1.470 \$1.394</u> . The maximum effort factor is 1.0.